Integrating Oral Health into Primary Health Care: A Systematic Review of Oral Health Training in Sub-Saharan Africa

George Kaguru¹, Richard Ayah², Regina Mutave², Cosmas Mugambi¹

¹Ministry of Health, Nairobi, Kenya; ²University of Nairobi, Nairobi, Kenya

Correspondence: George Kaguru, Email georgekaguru@gmail.com

Background: Globally, oral health training has shown positive influence on knowledge, competency and practices for both oral and non-oral health-care workers towards integration of oral health into primary health care (PHC). Sub-Saharan Africa has very divergent social-cultural-political-economic settings. Since healthcare is contextual, it is necessary to review oral health training programs in this region to establish if their formulation, implementation and evaluation are context-reliant.

Objective: To assess if oral health trainings aimed at integrating oral health into PHC in sub-Saharan Africa were context-reliant.

Methodology: The reviewers searched five electronic databases and WHO sites. Selection of publications was done using the PRISMA framework. Oral health training programs for oral and non-oral health-care workers in sub-Saharan Africa published in English language between year 2001 and 2020 were included in the study.

Findings: Only 4 (0.8%) of the original 512 publications for oral health-care workers and 9 (1.5%) of the 613 for non-oral health-care workers publications met the inclusion criteria. Countries established and/or increased number of dental schools, 1 university adopted competency-based curriculum and 2 introduced community rotations. Dental auxiliaries varied by cadre, training duration and scope of practice. Non-oral health-care workers training programs used diverse approaches like pre-service, workshops and printed materials. Target groups for the trainings varied from nurses, traditional healers, health promotion officers to community health volunteers. Evaluations were done mainly using pre-post or quasi-experimental studies. Outcomes of interest varied from level of knowledge, services provision, early childhood caries, oral health seeking behavior and oral hygiene practices.

Conclusion: Oral health training for integration of oral health into PHC in sub-Saharan Africa varied by targeted cadre, training methods and evaluation method and scope. It was thus context-reliant. More programs are necessary to accommodate other training approaches, evaluation methods and other health-care cadres in the region.

Keywords: oral health training, integration, primary healthcare, sub-Saharan Africa

Introduction

The number of trained oral health-care personnel in sub-Saharan Africa is very low.¹ They are also maldistributed with the rural populations being highly underserved.² Reliance on these oral health personnel to provide services in the whole spectrum of health-care levels is therefore not feasible. Using the common risk factors approach with both oral and non-oral health-care workers is a more cost effective and efficient way to achieve population wide and patient centered solutions.² One of the prongs in the common risk factors approach is increasing the number of oral health-care workers trained so as to increase the pool of workers available for service delivery. Oral health workers training curriculum can also be modified to include behavioral science, public health and other health actions to facilitate their involvement in the integration process. Similarly, to equip the non-oral health-care workers on service provision, the WHO Regional Office for Africa recommends the inclusion of aspects of oral health in the curriculum of basic health training programs and, within in-service training of existing doctors, nurses, clinical officers and other health-care workers.² The training approach, scope and outcomes have, however, been as diverse as the permutations of the training elements. The purpose
of this review is to therefore to appraise oral health training programs aimed at integration of oral health into PHC with the aim of synthesizing evidence in the formulation, implementation and evaluation of oral health training programs in sub-Saharan Africa. It will present knowledge to policy makers that would inform planning of future oral health training programs and further the policy debate on the integration of oral health into PHC.

**Materials and Methods**

The original search was done through various electronic databases: Biomed Central, MEDLINE, Cochrane, NCBI, Google Scholar and WHO sites. Additional articles were identified by reviewing the reference lists and bibliographies of the articles obtained by database searching.

The key words used were: “integration of oral health into primary health care”, “oral health in primary health care”, “oral health training”, “primary oral health care” and other related terms like “dental curriculum”. The titles from the search were scrutinized by the authors to select relevant abstracts which were reviewed for relevant articles to be downloaded. Oral health training programs for oral and non-oral health-care workers in sub-Saharan Africa published in English language between year 2001 and 2020 were included.

All processes that lead to an increase in the number of oral health-care workers were considered as an opportunity to add to the pool available for the integration process. Thus, all publications on training processes aiding in such was considered in the review. Conversely, only training that was aimed at improving oral health-care delivery for non-oral health-care workers was included in the review. This difference in focus necessitated the use of two different pathways for oral and non-oral health-care workers.

**Results**

The process of source selection and exclusion was based on the Preferred Reporting Items for Systematic reviews and Meta-Analysis (PRISMA) framework as shown in Figure 1. The original search on the training for oral health-care workers had 512 publications. Of these, 27 were duplicates and were therefore removed. After screening the titles and the abstracts, a further 385 and 84 publications were eliminated, respectively. A further 27 publications were eliminated after application of the systematic review criteria. Only 4 publications met the inclusion criteria.

For the non-oral health-care providers training programs, the database searches yielded 680 publications. There were 34 duplicates which were removed. Screening of titles and abstracts eliminated a further 542 and 72 publications, respectively. Of the remaining 29 publications, only 9 met the final criteria for inclusion for data extraction in the systematic review.

**Dentists Training**

Dentists are trained at undergraduate and post graduate levels at Universities globally, including the sub-Saharan region. It takes an average of six years in undergraduate school and four years in post-graduate school for clinical studies. As at the year 2000, only 11 sub-Saharan African countries with 23 dental schools were offering dental training at undergraduate level. Currently, there are 16 countries with 35 dental schools in the region. The increased number of dentists has, however, been paralleled by population growth stagnating the net effect on access to oral health care. This is more so with increasing number of underserved populations.

To restructure oral health training to prepare graduates for services in the underserved populations, universities have adopted community-based training for their students. As outlined in Table 1, this has resulted in students having more contact hours in the community and the dental curriculums have been broadened to include behavioral science, public health and other health actions. The net effect has been an increased willingness by oral health workers to work in the PHC programs; graduates are also better placed to join the PHC team following exposure during training. The overall aim to increase the dentist to population ratio is, however, not yet achieved.

**Auxiliary Dental Personnel Training**

The need to shift some tasks from the already overstretched dentist workforce prompted the training of auxiliary dental personnel. As at the year 2000, 14 sub-Saharan African countries were training ten different cadres of dental auxiliary
These included dental therapist, dental technicians, dental assistants, community oral health officers, dental hygienist, chair side assistants, dental nurses, assistant dental officers, public health dental assistants and dental technologists.10 Training of these auxiliary cadres has continued to date with countries increasing the number of cadres trained as well as the absolute numbers trained.

### Table 1 Oral Health Training Programs for Oral Health Workers

<table>
<thead>
<tr>
<th>Program</th>
<th>Targeted Group(s)</th>
<th>Intervention(s)</th>
<th>Outcomes</th>
<th>Limitations/ Suggested Improvement</th>
</tr>
</thead>
<tbody>
<tr>
<td>Curricular transformation of health professions</td>
<td>Dental school</td>
<td>• Restructure the training curriculum to include competencies in provision of primary oral health care</td>
<td>↑ Contact hours in the community</td>
<td>Absence of follow up and evaluation</td>
</tr>
<tr>
<td>education in Tanzania10</td>
<td>Undergraduate Dental students</td>
<td>• 6-weeks rural immersion experience for students</td>
<td>↑ Acceptance to participate in the community oral health activities</td>
<td>Limited funding</td>
</tr>
<tr>
<td>Dental education in the rural community in Nigeria8</td>
<td>Universities and middle level medical colleges</td>
<td>• Train dental hygienist serving as primary oral health care providers</td>
<td>↑ Number of countries training dental hygienist</td>
<td>Legislative restriction for scope of practice</td>
</tr>
<tr>
<td>Training primary oral health care providers10</td>
<td>Universities and middle level medical colleges</td>
<td>• Training program for dental therapist</td>
<td>↑ Number of countries training dental therapist or their equivalent</td>
<td>Legislative restriction for scope of practice</td>
</tr>
<tr>
<td>Dental therapist training10</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Notes:** Adapted from: Page MJ, McKenzie JE, Bossuyt PM, Boutron I et al. The PRISMA 2020 statement: An updated guideline for reporting systematic reviews. BMJ. 2021;372:n71. doi: https://doi.org/10.1136/bmj.n71. Creative Commons Attribution (CC BY 4.0) license (https://creativecommons.org/licenses/by/4.0/legalcode).
The auxiliary dental personnel training and roles in oral health care is however country dependent as regulation vary between countries. The number of auxiliary oral health personnel is equally low and their distribution is also predominantly urban. The need to work with the dentist and referral means the challenge faced by the dentist is mirrored in the auxiliary oral health personnel.

Non-Oral Health Care Workers Training

The aim for training non-oral health-care workers is to enable them offer oral health services as part of their package of care to their clients. Table 2 outlines oral health training programs in sub-Saharan Africa that were included in the

<table>
<thead>
<tr>
<th>Program</th>
<th>Targeted Group(s)</th>
<th>Intervention(s)</th>
<th>Outcomes</th>
<th>Limitations/ Suggested Improvement</th>
</tr>
</thead>
<tbody>
<tr>
<td>Training on Atraumatic Restorative Treatment (ART), Gambia</td>
<td>Community oral health workers (state enrolled nurse and state registered nurse)</td>
<td>3-month training curriculum with Didactic, Workshop and Supervised treatment components Workshop</td>
<td>↑ Providers trained on oral health &lt;br&gt;↑ Screening services &lt;br&gt;↑ ART application &lt;br&gt;↑ Provider knowledge</td>
<td>Long term effects not assessed</td>
</tr>
<tr>
<td>Training traditional healers in oral health in the Bui Division, Cameroon</td>
<td>Traditional healers</td>
<td>2-day workshop</td>
<td>↑ recognition of oral HIV/AIDS lesions &lt;br&gt;↑ proper use of toothbrush by caregivers &lt;br&gt;↑ knowledge on OHL &lt;br&gt;↑ Oral examination &lt;br&gt;↑ Diagnosis of OHL &lt;br&gt;↑ Referrals of OHL</td>
<td>Limited Follow-up after training</td>
</tr>
<tr>
<td>Training on Management of the oral manifestations of HIV/AIDS, South Africa</td>
<td>Community health volunteers, nurses, and clinical officers</td>
<td>1-day Didactic workshop, mentorship and printed training materials</td>
<td>Oral health education given as part of health education (63%) &lt;br&gt;↑ frequency of tooth brushing &lt;br&gt;↓ ECC &lt;br&gt;↓ Tooth bud mutilation</td>
<td>Retrospective extraction of secondary data</td>
</tr>
<tr>
<td>Oral Health Training for Community and Professional Health Care Workers, Kenya</td>
<td>Nurses</td>
<td>Non-specific oral health training in the nursing curriculum</td>
<td>↑ providers on oral health包 &lt;br&gt;↑ knowledge on OHL &lt;br&gt;↑ oral examination &lt;br&gt;↑ diagnosis of OHL &lt;br&gt;↑ referrals of OHL</td>
<td>Non-defined oral health package &lt;br&gt;No follow up</td>
</tr>
<tr>
<td>Oral health promotion services in MCH, South Africa</td>
<td>Nutritionist educators</td>
<td>Non-specific preservice oral health training</td>
<td>Oral health education given as part of health education (63%) &lt;br&gt;↑ frequency of tooth brushing &lt;br&gt;↓ ECC &lt;br&gt;↓ Tooth bud mutilation</td>
<td>Presumed oral health training</td>
</tr>
<tr>
<td>Oral health promotion in Gauteng, South Africa</td>
<td>Health Promotion Officers</td>
<td>Change of curriculum to include oral health promotion</td>
<td>No significant change in oral health messaging &lt;br&gt;Increased knowledge on PPOH &lt;br&gt;Inclusion of PPOH in routine health education &lt;br&gt;Successful delivery of health education with increased knowledge and improved oral practices among the mothers</td>
<td>Non-specified period of follow up &lt;br&gt;Very low sample size &lt;br&gt;No follow up &lt;br&gt;mentorship program therefore decay of knowledge with time &lt;br&gt;Use of secondary intervention through printed education material may have acted as a confounder</td>
</tr>
<tr>
<td>Interdisciplinary Educational Intervention on Nurses’ Knowledge of Perinatal and Infant Oral Health Care, Nigeria</td>
<td>Primary health care Nurses</td>
<td>2-day workshop on perinatal and pediatric oral health (PPOH)</td>
<td>No significant change in oral health messaging &lt;br&gt;Increased knowledge on PPOH &lt;br&gt;Inclusion of PPOH in routine health education &lt;br&gt;Successful delivery of health education with increased knowledge and improved oral practices among the mothers</td>
<td>Non-specified period of follow up &lt;br&gt;Very low sample size &lt;br&gt;No follow up &lt;br&gt;mentorship program therefore decay of knowledge with time &lt;br&gt;Use of secondary intervention through printed education material may have acted as a confounder</td>
</tr>
</tbody>
</table>

Notes: ↑, increase; ↓, decrease.

Abbreviations: ART, atraumatic restorative treatment; HIV/AIDS, human immunodeficiency virus/acquired immunodeficiency syndrome; OHL, oral HIV/AIDS related lesions; ECC, early childhood caries; MCH, mother and child health clinic; PPOH, perinatal and pediatric oral health.
systematic review. Among the non-oral healthcare targeted were the community health workers, nurses, clinical officers, nutritionists and health promotion officers.

Oral health modules were included in training curriculums at pre-service, in-service and other forms of interprofessional education resulting in better understanding of each professionals’ role in provision of oral health services. Educational meetings and workshops that offered both didactic and interactive sessions were also deployed for training the non-oral health-care workers. In two of the programs, trainers met the health-care workers in their work place in scheduled educational outreachs. Both approaches nonetheless resulted in improved professional practice and health outcomes. Printed educational materials inform of oral health education materials like flipcharts, posters and clinical guidelines were used to improve health services provision and outcomes in different settings and, although no study evaluated them independently, the improvement when used in combination with other interventions was significant. Three programs did not, however, indicate the training interventions used.

All but one of the studies included in the systematic review achieved their expected outcomes. Increase level of knowledge in oral health among the non-oral health-care workers was the most reported outcome. Other reported outcomes were oral health examination, diagnosis and referral by the non-oral health-care workers. One of the studies reported oral health education being offered as part of routine health education. Placement of atraumatic restorative therapy was also reported in a primary oral health-care program in Gambia.

Downstream effects of oral health training programs were assessed in only three programs. Improved oral hygiene practices among the targeted population were reported in the three studies. Other outcomes reported were reduced incidences of early childhood caries and, decrease in harmful practices like tooth bud mutilation.

### Discussion

Integration of oral health into PHC is still suboptimal globally. A large majority of disadvantaged communities have thus been unable to benefit from the aspirations of PHC. Instead, the vertical system of oral health-care delivery continues to create an even larger disparity in the oral health-care access. The poorly funded public health system creates inadequacy in access to oral health care which inadvertently push the marginalized to seek the more expensive privately oral health care. Poor oral health seeking behavior may then be linked to the poor access and high cost. Patients may also opt to remain with untreated dental diseases affecting their oral health-related quality of life.

Maldistribution of already inadequate oral health providers with urban skew diminishes further the desired oral health care for all. The emerging trend in lifestyle in the rural setups and the increasing prevalence of dental diseases and conditions further highlights the growing need to serve the rural community. More needs to be done therefore to train, attract and retain oral health personnel in integrated programs that seek to alter the imbalance in access.

Oral health training for dentists continues to be insufficient to meet the demand of the growing population. The dentist to population ratio is poorer in the rural areas. Compounded with poor infrastructure, the majority who rely on public health system are left underserved. The efforts to align the dentist training to the principles of PHC have resulted only in marginal success. The dentist is still clinical and peripheral within the PHC system. Dental schools thus need to do more to inculcate the promotive and preventive actions in dental training.

Training of auxiliary dental staff is getting global acceptance as sub-Saharan African countries train different auxiliary cadres in oral health. Whereas their contribution is irrefutable, their inherent incapacity to function in the absence of the dentist makes it impossible to significantly reduce the absolute workload of the dentist. The limited and blurred line in the scope of practice as indicated in Table 1 for different cadres could also be easily abused especially in settings with poor regulatory and governance structures. Their continued deployment in clinical setup could also negate the purpose for which the programs were designed which is to achieve promotive and preventive oral health.

Non-oral health-care workers’ role in oral health care has remained untapped due to structural barriers including training, licensing and practice. Despite the willingness to offer oral health services, insufficient oral health training has led to poor knowledge on oral health and ultimately poor integration of oral health services. To mitigate this, training for non-oral health-care workers on their roles in integration is advocated. The approaches to oral health training in the region have been diverse. While no single approach has failed to offer some positive level of desired outcome, some approaches like printed materials have only been used as supplementary to amplify desired outcomes.
This illustrates that permutations in training approaches application can be used to enhance the effectiveness of a training program. Other combination of approaches, as shown in Table 2, demonstrates the multiplicity of option available in training. The difference in targeted groups for training, beneficiaries and the choice of host program depicts the heterogeneity in health-care systems. This further speaks to the contextual nature of health care, and the need to not only adopt but adapt training for the intended group and desired outcomes.

**Conclusion**

Oral health training is a key component of the integration process of oral health into PHC. Positive outcomes of the hitherto training programs points to the infinite possibilities. Diversity in the structure of the programs underscores the heterogeneity of health-care delivery and confirms that oral health training aimed at integration in sub-Saharan Africa is context-reliant. More programs are necessary to accommodate other training approaches, expand evaluation methods and scope and target other health-care cadres in the region to continue providing new knowledge on integration as well as enrich the policy debates on integration.

**Disclosure**

The authors report no conflicts of interest in relation to this work.

**References**


