Teaching the principles of safe prescribing to a mixed profession postgraduate cohort: program development

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Background: Prescribing medicines is a complex task. A robust prerequisite curriculum that enables the efficient and consistent training of safe and effective prescribers is important. Despite differing prescribing contexts and professional attributes, the core elements of safe and effective prescribing relevant to all prescribers can be identified. This article describes the development process and content of a training program for safe prescribing, which was designed for a mixed cohort of allied health professionals in Queensland, Australia.

Methods: The allied health prescribing training program was designed to align with national standards for prescribing and competencies for safe prescribing. International training programs, for nonmedical prescribing, were examined to inform the program development. Content was delivered by experienced prescribers from a range of professions. The inaugural cohort was surveyed before and after training to ascertain their confidence to prescribe.

Results: A training program for allied health prescribers was developed and delivered to enable the implementation of a state-sponsored research trial in Queensland public facilities. The program consisted of two modules (the second of which is described in this article) complemented by a mandatory period of supervised workplace learning. Remote blended learning, comprising online prerecorded lectures, self-directed learning, teleconference seminars, and a 2-day on-campus intensive residential, was used to deliver content. A total of 19 allied health professionals (12 physiotherapists and 7 pharmacists) completed the program that equipped them to begin a prescribing trial within their specific practice settings. Post module completion, 90% of the cohort felt confident to prescribe for patients in their practice area.

Conclusion: Program development and delivery were challenging, requiring attention to both the needs of each profession and those of the individual practitioner who was required to apply generic prescribing principles to their specific practice setting. Further refinement of content, delivery, assessment, and resource allocation is required for future cohorts.

Keywords: allied health, nonmedical prescribing, training, education, curriculum.

Plain language summary

An increasing number of health professionals are authorized to prescribe medicines. Prescribing is a complex task that requires a detailed understanding of both the medicines to be prescribed and the diseases they treat. It is important that all health professionals who prescribe medicines are adequately trained to do so safely and effectively.

This article describes the development and content of a teaching program designed to teach a group of pharmacists and physiotherapists to prescribe medicines. To the best of our knowledge, this is the first such program developed in Australia. The program consisted of two teaching modules provided to students using a variety of methods, including lectures viewed online and a limited amount of face-to-face teaching. The second module, the focus of this article,
was provided by experienced prescribers who taught students the principles of safe prescribing, the legal requirements to prescribe, the principles of communicating with patients about medicines, and the risk of error when prescribing. After completing the module, students worked under the supervision of an authorized prescriber to complete a period of 120 hours of workplace-based training.

We found that after completing the program, 90% of students felt confident to prescribe medicines for the patients they will likely treat. The period of supervised learning appeared important, with more than 70% of students feeling that this period had contributed to their prescribing confidence.

The program was challenging to develop and deliver. Improvements to the program for future cohorts may include providing students more direction about their supervised learning and improving the way we assess prescribing ability.

**Introduction**

Prescribing is a complex task, largely undertaken by the medical profession. In recent years, several additional health professions have included prescribing in their recognized scope of practice, either as an expansion or extension to the existing scope. In Australia, key motivators for the development of new models of care involving the prescription of medicines include the need to improve timely access to medicines and workforce challenges related to the number and distribution of prescribers. Prescribing by nonmedical professionals has been shown to be safe and acceptable to stakeholders. In support of these changes to the prescribing workforce and consistent with medical literature, the development of specific training and assessment, designed with a clear focus on the essential elements of safe and effective prescribing, is critical to enable the efficient and effective training of prescribers and ensure patient safety.

A limited number of nonmedical professions have prescribing rights in Australia, including dentists, nurse practitioners, optometrists, paramedics and appropriately endorsed midwives, podiatrists and podiatric surgeons. Current legislation prevents pharmacists and physiotherapists from prescribing medicines, although pharmacists are authorized to prescribe medicines that are available without a prescription.

In 2014, the Queensland University of Technology (QUT) was engaged by the Queensland Department of Health, Allied Health Professions’ Office of Queensland (AHPOQ), Clinical Excellence Division, to create a suitable multiprofession training program for physiotherapists and pharmacists who were selected to undertake state-sponsored prescribing research conducted in public hospitals and other facilities. The training program was required to align with the national standards for prescribing, to be informed by recognized core competencies for safe prescribing, and to equip allied health professionals to prescribe under the approved research protocol.

This article describes the development and content of the program and the perceptions of the inaugural cohort of Australia’s first multiprofession allied health prescribing training program.

**Methods**

Development of the training program commenced with a review of nonmedical prescribing programs offered by universities internationally, to compare and contrast prerequisites, program structure, teaching and learning methods, assessment methods, and program duration.

At that time, it appeared that most prescribing programs were designed to teach single profession groups, with the exception of Robert Gordon University’s Non-Medical Prescribing program, which included two or more professional groups, and Keele University’s prescribing studies, which included nonmedical professionals (currently, this program appears to be titled Independent & Supplementary Prescribing for Allied Health Professionals). For many programs, a prerequisite for enrollment was current clinical, pharmacological, and pharmaceutical knowledge relevant to the intended area of practice.

Program information in published literature or available on public websites from the following universities was included in the mapping exercise: University of Auckland and University of Otago, New Zealand: Postgraduate Certificate in Clinical Pharmacy in Prescribing (University of Auckland) and Postgraduate Certificate in Pharmacist Prescribing (University of Otago); Robert Gordon University, UK: Pharmacist Independent Prescribing program; and Keele University, UK: Certificate in Independent Prescribing. These programs were selected as they appeared to be designed to upskill pharmacists, which comprised approximately half of the cohort when the program was developed. At the time, no programs designed to specifically prepare physiotherapists, the remainder of the cohort, for prescribing were found.

Informed by the mapping exercise, the development of the program addressed the needs of a mixed cohort of professionals (physiotherapists and pharmacists) and was designed to prepare participants to undertake prescribing within the bounds of a research trial, sponsored by AHPOQ. Pharmacists/physiotherapists who successfully completed the program were awarded a certificate of completion. The design of the program was undertaken within the following constraints:

- The cohort was based in geographically dispersed locations and working across diverse health care settings;
• Training was to be delivered out of working hours to avoid disruption to clinical workload;
• The two-module training program was to be completed within a year. Each module was to be taught over 13 weeks;
• The practical learning (learning in practice [LIP]) was to be undertaken after successful completion of the two formal teaching modules; and
• Funding was available for one on-campus residential of two days’ duration approximately half-way through the lecture series of the second module (Module 2).

The content and delivery of Module 1, Introduction to Clinical Therapeutics for Prescribers, was adapted from the postgraduate nurse practitioner program administered by the Discipline of Pharmacy, QUT; remodeled to specifically address the needs of physiotherapists; and coordinated by two part-time academics.

The content and structure of Module 2, Prescribing and Quality Use of Medicines, designed for both physiotherapists and pharmacists, was developed by two part-time program developers with experience in professional education of clinicians, prescribing competencies, clinical competencies, and assessment practices (total of 0.8 full-time equivalent) over 5 months. Module 2 development included preparation of lecture topics; weekly activities; program guide for the cohort; the content, structure, and delivery of the 2-day on-campus intensive residential and the selection of; and liaison with expert prescribers to deliver lectures. The LIP component of the module required each allied health professional to undertake a total of 120 hours of practice-based learning relevant to prescribing, supervised by a local designated medical practitioner (DMP). Both summative and formative assessments were required during this period.

Results
The allied health prescribing training program was developed during 2014. Training commenced that year and continued into 2015.

Program structure
Blended modalities of teaching and learning were used to deliver the two modules, incorporating online learning, regular 2-hour teleconference seminars, a 2-day on campus intensive residential, and a period of practical, supervised learning.

Module 1 provided an understanding of basic pharmacology and pharmacotherapeutics taught over 13 weeks online and through group teleconferences. Lecture topics included an introduction to medicines, pharmacodynamics, pharmacokinetics, drug interactions, general therapeutics, and the effect of medicines on body systems. Exemptions from Module 1 were provided for those who had successfully completed a Bachelor of Pharmacy degree or an appropriate postgraduate qualification that included pharmacology and pharmacotherapeutics.

Module 2 focused on the quality use of medicines and safe and effective prescribing. The module was taught over 13 weeks, online and through group teleconferences. Students and staff were able to meet during a 2-day on-campus intensive residential. Module content was tailored to emphasize core prescribing knowledge and skills, the application of which to specific clinical situations was demonstrated in weekly activities, teleconference group discussions, and the residential. Module 2 was augmented by the LIP, supervised by the DMP and undertaken subsequent to the completion of the module.

The remainder of this article focuses on Module 2, as it was the first such module offered in Australia.

Module 2 outline
Program content was designed to highlight accepted principles of safe prescribing identified as relevant to all prescribers. It was not feasible to devise content specifically relevant to the context of each prescriber. Consequently, the application of general prescribing principles to the specific context in which prescribing would be undertaken formed an integral part of the learning process. Owing to the different preexisting skill set of each profession, self-regulatory skills were required to enable each pharmacist/physiotherapist to identify their specific required learning and take steps to improve practice areas relevant to prescribing. Interprofessional differences and the diversity of prescribing contexts also challenged the program developers who attempted to provide authentic teaching and assessment material for the cohort.

The formal teaching component of Module 2 consisted of 11 prerecorded lectures of 1–2 hours duration each (total 16 hours), 22 supporting activities (total 30 hours), five group
LIP

Module 2 was completed by 19 health professionals (12 physiotherapists and 7 pharmacists). A total of 24 health professionals were initially enrolled in the program. Reasons for failure to complete the program included issues identified with the implementation of the prescribing model in the workplace, difficulty completing the required LIP, interstate movement, financial constraints, and the cohort was challenged by the geographical location of the members of the cohort. The average number of years registered was 16 years (range, 5–33 years) and the average number of years of experience in the hospital setting was 11 years (range, <1 to 30 years).

Assessment

Effective assessment of prescribing knowledge and skills is challenging. General principles of assessment suggest that multiple assessment methods used in a number of applicable contexts, and ideally including an indication of practitioner performance in the workplace, are required to provide a realistic picture of ability.22,23 Assessment in the context of the present cohort was challenged by the geographical location of the members of the cohort. The assessment plan specific to their intended scope of practice as a prescribing provider, including identification of personal practice areas that required improvement. The learning plan was discussed collaboratively.

LIP portfolio

Each DMP supervised 120 hours of prescribing practice and facilitated learning according to the agreed and approved learning plan. DMPs were able to delegate some aspects of supervision to other health professionals within their workplace, supervised by the DMP. The day-one intensive residential was facilitated by senior clinicians and guest lecturers, program developers, and coordinators. The cohort was challenged by the geographical location of the members of the cohort. The average number of years registered was 16 years (range, 5–33 years) and the average number of years of experience in the hospital setting was 11 years (range, <1 to 30 years).

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Assessment items included a written submission describing the clinical governance structure of the workplace and changes required to implement prescribing, an evaluation of the developed prescribing LIP portfolio and its illustration of the learning that had occurred during the LIP, a multiple-choice examination, submission of at least four cases illustrating the essential elements of the prescribing process (gathering of patient-related information, clinical decision-making, communicating the prescribing decision to both the patient/carer and other health professionals, and monitoring/review of prescribed medicine), a clinical case examination conducted through online resources using trained actors, evidence of completion of all weekly activities, and successful completion of the LIP component.

During the LIP, key competencies were assessed formatively by the DMP with appropriate feedback provided to the physiotherapist or pharmacist. All key competencies, as defined by Lum et al.,13 were assessed summatively, at least once, by the DMP.

**Student support**

The cohort was supported by two part-time program coordinators who were the first point of contact and responsible for regular communication, management of the online learning platform and associated information systems, and coordination of teleconference seminars and assessments.

**Perceptions of the cohort**

Surveys were conducted to investigate student confidence to complete prescribing tasks before and after module completion. The design of these pre/post surveys did not support formal analysis using inferential statistics. However, responses indicated a general trend toward improved confidence to undertake prescribing tasks as a result of the LIP, the residential and the module itself.

Response rates for the surveys conducted immediately before and after Module 2 were 77% and 91%, respectively. After module completion, all respondents either agreed or strongly agreed that they had a good understanding of safe
and effective prescribing processes, while 90% felt confident to prescribe safely for patients in their selected area of practice (Figure 1).

The cohort’s level of confidence to perform selected tasks before and after the 2-day on-campus intensive residential is shown in Table 2. Response rates for pre/post residential surveys were 96% and 92% respectively. The difference in scores indicated that all respondents gained confidence from attending the residential.

A post-program survey undertaken at the completion of the LIP component of the program (response rate 74%) indicated that the majority of respondents felt adequately prepared to undertake the LIP, supported during the LIP and that the LIP was useful to clarify and provide confidence regarding the future prescribing role (Table 3). Free-text comments indicated that additional clarity regarding the logistics of completing this part of the program would be useful. The extended time taken to complete the required hours of LIP

### Table 2 Confidence pre/post 2-day on campus intensive residential

<table>
<thead>
<tr>
<th>How confident are you to perform these tasks?</th>
<th>Average score before residential</th>
<th>Average score after residential</th>
<th>Difference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Communicate with patients and/or carers to gain complete and accurate medication history</td>
<td>7.6</td>
<td>8.3</td>
<td>0.7</td>
</tr>
<tr>
<td>Use of common medical equipment such as a sphygmomanometer for taking a patient’s blood pressure</td>
<td>3.5</td>
<td>5.8</td>
<td>2.3</td>
</tr>
<tr>
<td>Identify, analyze, and address a medical or medication error</td>
<td>6.2</td>
<td>7.8</td>
<td>1.6</td>
</tr>
<tr>
<td>Resolve an ethical dilemma with a patient you are reviewing</td>
<td>6.5</td>
<td>7.9</td>
<td>1.4</td>
</tr>
</tbody>
</table>

**Notes:** *Average scores for the entire cohort. Respondents were asked to rate their confidence on a 10-point scale (0 = not at all confident and 10 = very confident).*

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**Student perception before and after module 2:** percentage of respondents who agree or strongly agree with statements

<table>
<thead>
<tr>
<th>Pre (n=20)</th>
<th>Post (n=21)</th>
</tr>
</thead>
<tbody>
<tr>
<td>I feel I have a good understanding of the safe and effective prescribing process for patients with various clinical conditions</td>
<td>55</td>
</tr>
<tr>
<td>I feel I have a good understanding of the professional, legal and ethical aspects of prescribing</td>
<td>35</td>
</tr>
<tr>
<td>I feel I have a good understanding of the practical requirements for communicating medication orders</td>
<td>50</td>
</tr>
<tr>
<td>I would feel confident prescribing safely for patients in my select area of practice</td>
<td>55</td>
</tr>
<tr>
<td>I would feel confident prescribing safely for complex patients in my select area of practice</td>
<td>25</td>
</tr>
<tr>
<td>I feel this module has enabled me to practise prescribing (during supervised practice) within a collaborative healthcare team environment</td>
<td>0</td>
</tr>
</tbody>
</table>

**Figure 1** Understanding and confidence pre/post Module 2.
(range, 6–12 months; most commonly 7–9 months) was considerably longer than both students and academic staff expected, which remains a consideration for future cohorts and program design.

While not specifically addressed in the surveys completed by participants, anecdotal comments indicated both positive and negative perspectives of the multiprofessional nature of the cohort. During the 2-day on-campus intensive residential, students appeared to appreciate learning from participants of the other profession. However, there were also comments indicating a desire for more profession-specific content in the program. These thoughts are reflected in the following comments:

I think it is great having the physios at the face to face and I learnt a lot from them however, as our skill sets and knowledge bases are so different, the material taught should acknowledge this. [Respondent 12]

The face to face meetings were really good and stimulating, to interact with other allied health prescribers especially of a different discipline. [Respondent 14]

I think there needs to be streams of different education for the different professions (e.g. pharmacists and physiotherapists) as we have quite different needs in relation to prescribing medications. As I see it, physios have a strong patient clinical reasoning differential diagnoses base with needs in prescribing rules, regulations, etc., and pharmacology. Pharmacists have a strong pharmacology base and know a lot about prescribing regulations and may need more patient clinical reasoning education. [Respondent 2]

### Discussion

The essential competencies required to prescribe medicines safely and effectively are articulated for all prescribers in recognized prescribing standards.\textsuperscript{12,24} These standards should scaffold the education and training programs provided for those who will prescribe medicines, regardless of varying profession-specific knowledge and skills and possible prescribing contexts.\textsuperscript{1,25,26} Development of training programs that remain sensitive to these factors while robustly teaching and assessing the core elements of safe prescribing is challenging, yet crucial.

The pre/post Module 2 survey results indicated a positive change in the participants’ understanding of and confidence to undertake the prescribing process. At the conclusion of the module, all respondents indicated that they had a good understanding of the process of safe and effective prescribing and an understanding of the professional, ethical, and legal aspects of prescribing. Interestingly, while 90% of respondents agreed or strongly agreed that they felt confident to prescribe for patients within their area of practice, only 67% felt confident to prescribe for the more complex patients they might encounter in their area of practice (Figure 1). This may reflect an appropriate level of cautiousness given that prescribing is a new role for these health professionals who lack prior experience in this area of practice.

The residential provided the cohort an opportunity to improve practical prescribing skills. Positive changes were seen in student perception of their confidence to communicate with patients and carers for the purpose of gathering

### Table 3 Post-program survey: learning in practice

<table>
<thead>
<tr>
<th>(n = 14)</th>
<th>Strongly agree (%)</th>
<th>Agree (%)</th>
<th>Neither agree nor disagree (%)</th>
<th>Disagree (%)</th>
<th>Strongly disagree (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>I feel I have clarity in my future prescribing role in my area of practice as a result of LIP</td>
<td>21.4</td>
<td>57.1</td>
<td>14.3</td>
<td>7.1</td>
<td>0</td>
</tr>
<tr>
<td>I feel I am confident in my future prescribing role in my area of practice as a result of LIP</td>
<td>21.4</td>
<td>50.0</td>
<td>14.3</td>
<td>14.3</td>
<td>0</td>
</tr>
<tr>
<td>I feel the QUT AHP training program adequately prepared me for LIP</td>
<td>0</td>
<td>64.3</td>
<td>14.3</td>
<td>14.3</td>
<td>7.1</td>
</tr>
<tr>
<td>I feel I was well supported by my DMP during LIP</td>
<td>35.7</td>
<td>35.7</td>
<td>14.3</td>
<td>14.3</td>
<td>0</td>
</tr>
<tr>
<td>My DMP provided ongoing feedback in relation to my practice prescribing during LIP</td>
<td>Yes – 64.3%</td>
<td>No – 35.7%</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Abbreviations: AHP, allied health prescribing; DMP, designated medical practitioner; LIP, learning in practice; QUT, Queensland University of Technology.
an accurate medication history and undertake aspects of the patient assessment process (Table 2). Not surprisingly, physiotherapists felt confident to undertake tasks associated with patient assessment (and the use of medical equipment to support the assessment process) prior to the residential, while pharmacists were less confident with this skill. Overall, pharmacists indicated a higher level of confidence with the task of obtaining an accurate medication history when compared with physiotherapists. Identification of these fundamental differences in the preexisting skills of each profession posed several challenges when designing the program content and particularly the material to support the residential. The practical learning component of the program, however, provided an ideal opportunity to continue to improve skills identified as lacking.

Several points for improvement were identified by the development and coordination team during the delivery of Module 2 and are summarized in the following. Areas for improvement were reinforced by student feedback received in response to the pre/post LIP and pre/post Module 2 surveys. Feedback reflected the constraints placed on the program during this initial offering and highlighted opportunities to improve the content and delivery approach.

A clearer link between Module 1, which focuses on pharmacology and clinical therapeutics, and Module 2 with a focus on safe and effective prescribing and the quality use of medicines may improve the program. In particular, additional specific support for the integration of essential knowledge and practical skill may serve to more concretely embed safe prescribing processes within each individual's practice.

McLellan et al\(^{27}\) describe the need for prescribers to develop prescribing skills in context. The LIP component of the program provided a valuable opportunity to develop and practice prescribing skills in the patient context. However, some students found the unstructured nature of this period of learning difficult to navigate. This finding is consistent with other studies\(^ {28,29}\) that suggest that detailed instructions regarding how to undertake this vital period of learning are required. The majority of the cohort (71.4%), however, indicated (agreed/strongly agreed) that the LIP had contributed to their confidence in their future prescribing role.

The assessment of prescribing practices by DMPs may require further development. Specifically, the role and time commitment of the DMP require further clarification, given their valuable contribution to the assessment process. More explicit instructions for the DMP may be useful, for example, what specific aspects of regular work can be included in the LIP supervised hours and the need for the physiotherapist/pharmacist to justify therapeutic decision-making to the DMP as part of the formative and summative assessments. A review of the overall assessment program to further improve the evidence of prescribing ability is warranted.

Program delivery could be improved by allowing Module 2 to be delivered over a longer time period for better consolidation of learning. In this case, the LIP could be run in parallel with the formal teaching period, allowing better integration of learning and practice. However, consideration needs to be given to the routine clinical workload of the participants and university-specific requirements.

The strengths of this training program were that it was designed for a multiprofessional cohort; aligned with national standards for prescribing and core competencies for safe prescribing; delivered by multidisciplinary clinicians, including medical practitioners; and used blended modalities for learning and teaching to reach a cohort dispersed over a large geographical area. This first offering of the program recruited a small number of participants, which limits generalization of the findings. However, some of the learning points may be applicable to other multiprofessional program offerings. Another limitation of the study is that the program was developed and delivered subject to the limited resources available. It is also acknowledged that confidence to prescribe medicines, as investigated in the cohort surveys, does not necessarily equate to effective performance.

**Conclusion**

The development of a remote blended learning prescribing training program for a mixed cohort of allied health professionals comprising physiotherapists and pharmacists in a range of health care settings presented both challenges and opportunities for interprofessional teaching and learning. Program delivery, in particular the assessment component, was resource-intensive and relied heavily on information and communication technologies due to the geographical spread of the cohort across the state. The role of the DMP is essential to successful completion of the LIP component and, hence, in the training of a safe and competent prescriber.

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