Defining and targeting health disparities in chronic obstructive pulmonary disease

Abstract: The global burden of chronic obstructive pulmonary disease (COPD) continues to grow in part due to better outcomes in other major diseases and in part because a substantial portion of the worldwide population continues to be exposed to inhalant toxins. However, a disproportionate burden of COPD occurs in people of low socioeconomic status (SES) due to differences in health behaviors, sociopolitical factors, and social and structural environmental exposures. Tobacco use, occupations with exposure to inhalant toxins, and indoor biomass fuel (BF) exposure are more common in low SES populations. Not only does SES affect the risk of developing COPD and etiologies, it is also associated with worsened COPD health outcomes. Effective interventions in these people are needed to decrease these disparities. Efforts that may help lessen these health inequities in low SES include 1) better surveillance targeting diagnosed and undiagnosed COPD in disadvantaged people, 2) educating the public and those involved in health care provision about the disease, 3) improving access to cost-effective and affordable health care, and 4) markedly increasing the efforts to prevent disease through smoking cessation, minimizing use and exposure to BF, and decreasing occupational exposures. COPD is considered to be one the most preventable major causes of death from a chronic disease in the world; therefore, effective interventions could have a major impact on reducing the global burden of the disease, especially in socioeconomically disadvantaged populations.

Keywords: health disparities, COPD, interventions, prevention, management, international, socioeconomic status

Introduction

Health disparities are a major contributor in chronic obstructive pulmonary disease (COPD) around the world. COPD is not unique, as health disparities are found with other chronic diseases and throughout the continuum of care. However, the influence of health disparities and socioeconomic status (SES) on the etiology and outcomes of major noncommunicable chronic diseases is more evident with COPD. Environmental risk factors for developing COPD are more common in low SES people, which include tobacco smoking, environmental tobacco smoke (ETS), indoor and outdoor air pollution, and biomass fuel (BF) exposure. Furthermore, genetic tendencies for asthma and nicotine addiction may contribute to disparities in COPD since some race/ethnic/tribal groups are overrepresented in low SES stratum in different countries. According to the World Health Organization (WHO), >90% of COPD deaths occur in low-income and middle-income countries (LMICs). In an effort to reduce the magnitude of COPD in populations that bear a disproportionate burden of disease, initiatives by national and international organizations are presently targeting disparities in respiratory diseases. Continuity in disease prevention and delivery of health care as well as access to appropriate medications for COPD needs to be provided to all segments of
the population, particularly the disadvantaged. This article provides perspective on the health disparities related to SES in COPD and strategies that may help in efforts to provide quality health care in this population.

Methods
We conducted systematic searches of the literature in English or articles with English abstracts using bibliographic databases of PubMed/Medline (National Library of Medicine and National Institutes of Health), Embase, and the Cochrane database. We used the keywords “COPD” or “emphysema” or “chronic bronchitis”, “socioeconomic status”, “poverty”, “health disparities”, “prevalence”, and “outcomes”.

Definitions of health disparities and SES
For all chronic diseases, multiple socioeconomic factors contribute to health disparities including income, education, residential segregation, genetic susceptibility, stress, access to health care, social and physical environment, and employment. Unequal access to quality health care is the foundation of health disparities. However, in general, health disparities are not only a function of whether an individual can afford to buy goods and services that aid good health but also include health behaviors related to lifestyle and the environment. Unhealthy behaviors such as tobacco smoking often provide pleasure and relaxation that help regulate mood, particularly in low SES people who have significant stressors in life.

Disparities exist when differences in health outcomes or health determinants are observed between populations. A number of organizations have defined health-related disparities including the WHO,6 the United States (US) Office of Disease Prevention and Health Promotion,6 and international pulmonary organizations such as the American Thoracic Society (ATS), and European Respiratory Society (ERS).8 The WHO defines health disparities as:

- Inequalities that exist when members of certain population groups do not benefit from the same health status as other groups. Further, these disparities occur in the provision of healthcare and access to healthcare across different racial, ethnic and socioeconomic groups.7

In Healthy People 2020, the US Office of Disease Prevention and Health Promotion describes disadvantaged populations as:

- Groups of people who have experienced greater obstacles to health based on their racial or ethnic group; religion, SES, gender, age, occupation, mental health, cognitive, sensory or physical disability or other characteristics linked to discrimination or exclusion.6

A joint 2013 ATS/ERS committee published a policy statement broadly defining disparities in respiratory health similar to the Healthy People 2020 definition – specifically “significant differences in respiratory health that are closely linked to racial ancestry, social, economic and/or environmental differences”.8

SES is a composite assessment of a person’s economic and social position in a society based on several factors including income, occupation, home and neighborhood environment, and educational attainment. These factors are correlated, and it is difficult to identify the independent contribution of each factor on the composite assessment of SES. However, many investigators use a single component of SES, for example, educational attainment or annual income, to represent a person’s overall economic and social position in their country. In studies evaluating the SES, education is often defined by years of educational attainment (ie, less than high school (secondary school), high school (secondary school graduate), some college/university, or college/university graduate.

Income is usually defined by individual annual income or cumulative household income. Since the median annual income varies widely between countries, the income-based definition of “low SES” can also vary widely across the globe. The WHO defines extreme poverty as an individual income less than or equal to the equivalent of 2.00 US dollar (USD) per day.9 The United Kingdom, like most of the developed world, defines poverty as 60% of median income in a country. However, in the US, poverty is defined by the US Census Bureau by comparing income to be three times the cost of a minimum food diet in 1963, which is updated annually for inflation and adjusted for family size, composition (ie, number of adults and children in a household), and age of householders.10 For example, in 2014, the US poverty level for a family of five persons was $29,000 USD annual income, which was 53.7% of the 54,000 USD median household income.

Other infrequently used measures of SES include geographical area deprivation which categorizes neighborhoods by global positioning system and median income; number of persons living in household; and occupation (eg, manual labor in industry, service industry, office worker, agricultural worker, housewife, professional worker, and machine operator).11
Health disparities in respiratory diseases
Health disparities are more commonly seen for respiratory diseases. The lowest socioeconomic groups are up to 14 times more likely to have respiratory disease than the highest group. An individual’s socioeconomic position usually has continuous and numerous health effects that accumulate over a lifetime, and these long-term environmental exposures lead to diseases such as COPD. Disparities related to SES are evident for a number of respiratory diseases including asthma, COPD, lung cancer, and respiratory tract infections such as tuberculosis. Lung cancer is clearly more likely to occur in people of low SES, even when adjusting for tobacco use. In some countries, treated tuberculosis is a relatively common cause of COPD in people of low SES living in low-income, multiple person dwellings.

Compared to other common causes of morbidity and death, COPD appears to be more socioeconomically related than others. In a study considering various causes of death, the association was stronger for COPD than cardiac disease. This is principally true because smoking and environment play leading roles in lung disease development – and people of lower SES tend to have substantially greater exposures to both of these factors. Although asthma affects all ethnic groups, suboptimal outcomes are disproportionately shared by certain minority groups and economically disadvantaged persons. However, low income has a greater influence on COPD prevalence than on asthma prevalence, this may be because asthma is more genetically driven whereas COPD is more environmentally induced.

According to the WHO, the social determinants of health are mostly responsible for the health inequities seen within and between countries. The WHO defines social determinants of health as the conditions in which people are born, grow, work, live, age, and the wider set of forces and systems shaping the conditions of daily life. Whitehead described the principal determinants of health disparities arising from multiple sources; Table 1 provides the correlations relative to COPD.

Health disparities in COPD
As shown in Tables 2–4, there is a strong relationship between COPD and SES. Environmental factors contributing to the development or worsening of COPD include use of tobacco products, occupation, prenatal and childhood exposures, respiratory tract infections, air pollution, and housing conditions including the use of BF, all of which are more likely to be present in low SES people. In developed countries, the major risk factor for COPD is long-term tobacco product use, whereas in less developed countries, the conditions of the home (BF) and work setting (dust, fumes, and vapors) often have a more substantial impact on health than either personal position in society or tobacco exposure. Consistent with this, a multinational study from the 1970s and 1980s showed there was a poor correlation between COPD mortality and cigarette smoking data among 31 countries. More recently, the Burden of Obstructive Lung Disease (BOLD) study showed a better correlation of COPD prevalence and tobacco use; however, the relationship was not strong in all settings.

SES and respiratory symptoms
One would expect that if SES is a risk factor for developing COPD, it would also increase the risk of respiratory symptoms. Studies over the last 2 decades have shown that people of low SES exhibit lower lung function and more respiratory symptoms than those in higher SES groups – typically at least a several-fold difference (Table 2). Whether using forced expiratory volume in

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<td>Health-damaging behavior in which the degree of choice of lifestyles is severely restricted</td>
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Note: Data adapted from Whitehead M. The concepts and principles of equity and health. Health Promotion Int. 1991;6:217–228.

Abbreviation: COPD, chronic obstructive pulmonary disease.
The prevalence of respiratory symptoms worse in people with manual occupation in the presence of tobacco use

The severity of respiratory symptoms worse in people with manual occupation in the presence of tobacco use

The prevalence of respiratory symptoms worse in people with manual occupation in the presence of tobacco use

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Table 3 Relationship between socioeconomic status and COPD prevalence

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Abbreviations: CB, chronic bronchitis; CBE, chronic bronchitis/emphysema; COPD, chronic obstructive pulmonary disease; GNI, gross national income; OR, odds ratio; SES, socioeconomic status.
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(Continued)
lower odds of quitting tobacco compared with persons of higher educational attainment. Some hypotheses include 1) impoverished people are less likely to seek treatment for tobacco addiction because of significant life stressors, 2) smoking is often socially accepted among their family and peers, 3) they have lower levels of knowledge of benefits of smoking cessation drug therapies, 4) health care providers believe that this population is less interested in quitting smoking, 5) they have higher rates of mental health issues including multisubstance abuse, and 6) genetics. Though these are hypothesized explanations for the disparity in smoking cessation rates in low SES groups, there are no randomized controlled data to support a causal relationship. In addition, many epidemiologic studies often leave out key variables in their analysis. One study found that smoking behaviors including age of initiation, intensity of tobacco use, and smoking cessation capabilities appear to be genetically related.88 In the COPD Gene trial, it was found that in a genetic analysis of >3,000 COPD patients, the age of onset of tobacco use and smoking cessation behavior were related to nicotinic receptors and hepatic metabolism of nicotine.4 Neither study examined the relationship of genetics, smoking, and SES. However, in less-developed countries with very wide social gradients, the poorest are unable to afford tobacco products, and therefore, long-term tobacco use is less likely to be the leading cause of COPD. In Peru where tobacco use is very low in the adult population (3.3%), smoking accounts for <10% of all COPD cases. COPD was more likely to be due to posttuberculosis infection and indoor BF; the latter accounting for 60% of the COPD cases.69 In some countries such as Uganda, some of the poor grow their own tobacco and therefore have ready access to tobacco.

### Occupation

In the US, it is estimated that ~15% of COPD cases could be attributed to inhaled particles at work such as production of plastics, textiles and leather, building and construction, military service, food, crops, chemicals, petroleum, and coal mines.70 Disadvantaged people tend to be the ones working in these environments. However, occupation-related COPD often does not occur in isolation, as many at-risk people have exposures to harmful particles in the household and outdoor environments. A greater risk of COPD has been reported with combined occupational and smoking exposures. The odds ratios ranged from 4.0 to 6.2 for COPD among occupationally exposed smokers, compared with 1.4–3.2 for occupationally exposed never-smokers.71,72 In another study, the difference between occupationally exposed never-smokers and occupationally exposed ever-smokers was reported to be even greater (14-fold).73
In a National Health and Nutrition Examination Survey study in the US, occupations associated with an increased risk of COPD were freight, stock, material handlers, records processing and distribution clerks, sales, transportation-related occupations, machine operators, construction trades, and waitresses.74 The fraction of COPD attributable to work was estimated as 19.2% overall and 31.1% among never smokers. The majority of workers in high-risk occupations had low income and education levels. In a more recent Swiss study of working adults, occupational exposures to biological dusts, mineral dusts, and gases/fumes were associated with two- to fivefold higher incidence of COPD of at least moderate severity; however, SES measures were not reported.75

Household and outdoor pollution

Almost 3 billion of the world’s poorest rely upon solid fuels (wood, animal dung, charcoal, crop wastes, and coal) burned in inefficient, polluting stoves for cooking, lighting, and heating – leading to premature deaths from respiratory and cardiovascular diseases and cancer.76 It has been suggested that BF is a more common cause of COPD than cigarette smoke globally.77 The use of gas stove and solid fuels for cooking, lighting, and heating78,79 and air pollution have been linked to increased respiratory symptoms, impaired lung function,80–82 and development of COPD.83,84 Although the role of air pollution in causing COPD is not clear, high levels of outdoor pollution are an important contributor to an increased risk of acute exacerbations of COPD85 and possibly mortality.86

Much of the combustible fuel exposure is related to poor housing conditions such as overcrowding and poor ventilation when using BF. In addition to consistently conferring a higher risk of the emergence of COPD, it also increases the risk of acute respiratory infections.87 Women appear to be particularly at risk to develop biomass-related COPD, although environmental tobacco smoke may play a role.80 Meta-analyses have reported approximately twofold greater odds of developing COPD in people exposed to BF.84,88

In a cohort study in the US, use of wood for indoor heating in fireplaces or woodstoves increases the risk of COPD among current smokers, Caucasians, and men.89 These effects remained even when controlling for age, smoking, and educational level. Wood smoke may lead to greater risk of developing COPD,90 whereas indoor use of coal for heating may be more likely to increase the risk of lung cancer.91

Outdoor air pollution is also an important factor that causes lung diseases in people of low SES as they tend to live in poor housing, less desirable areas in close proximity to highways, and pollution-producing manufacturers and are therefore exposed to disproportionate amounts of inhalant toxins. In the US, the estimated proportion of the population living near a major highway was 4.2% for the poor, 3.7% for the near-poor, and 3.5% for the nonpoor categories.92 In a longitudinal study of 4,757 women in Germany, it was found that chronic exposure to PM_{10} and nitric dioxide and living near a major highway led to an increased risk of COPD (1.8-fold).20

Intrauterine and childhood exposures

Exposures, beginning with the fetus continuing throughout childhood, can have an impact on the trajectory of lung function development and ultimately long-term respiratory health. Intrauterine exposure to tobacco as well as second-hand smoke in young people are important risk factors for developing both asthma and COPD, especially in disadvantaged people.93–99 In the US, smoking rates in women during the 3 months prior to pregnancy are similar to the general population (~20%), decline to ~10% of women while pregnant, and then increase close to pre-pregnancy rates postpartum.100 Women of low SES tend to smoke more during and after pregnancy. In a UK study, women of low SES were three times more likely to smoke during pregnancy than higher SES women.101 One study found a positive association between fetal size at 10 weeks gestation and FEV₁ in 10-year olds.102 Another study found that smoking during pregnancy, particularly in first trimester, is associated with worse respiratory complications in children.103 Lung function impairment and respiratory symptoms after birth and through childhood are also associated with asthma occurrence in later years,95–97 ultimately increasing the risk of developing COPD later in life.100,103 In children, chronic exposure to air pollution is associated with a reduction in age-related forced vital capacity and lung growth.104 However, other studies found that there was no effect or inconclusive evidence for longitudinal changes in lung function.94,105,106 A Swedish study of 2,278 children looked at the effect of air quality during the first year of life on lung function at 16 years of age.105 Early life exposures to traffic-related air pollution during the first year of life resulted in lower FEV₁, especially in males. Biomass smoke is also an independent risk factor for COPD in people exposed in early life.84 Lastly, impaired lung function in early adulthood is also associated with an increased risk of developing COPD.107

It is also known that recurrent childhood respiratory tract infections can lead to the development of lung diseases later in life108–111 and that low SES increases the risk of childhood respiratory tract infections. In one study early childhood respiratory infections as well as a history of
asthma in the family were significant determinants of COPD risk. A recent 50-year longitudinal study of a cohort of children beginning at 10–15 years of age found that asthma and wheezy bronchitis associated with viral infections led to increased risk of developing COPD, while considering smoking history.

**Health care access**

Disparities in health care access persist despite efforts for many years to improve care for underserved patients, ethnic and racial minorities, and the underinsured. Access to health care providers, diagnostic testing, and medications are often more limited in disadvantaged people, although universal health insurance in some countries lessen health disparities. In addition to access being an issue in the low SES people, lower literacy levels also impact their health status and other outcomes.

Shortage of primary care and specialist physicians in some communities is an important factor for the unequal provision of health care quality and access to health care services. In the US, Spain, and many developing countries, relatively few pulmonologists and specialty services such as spirometry and pulmonary rehabilitation are available to disadvantaged people. In the US, minority patients with asthma are less likely to be referred to specialists than whites.

Access to health care is not the only important factor in health disparities; the Black Report emphasized that despite free health care provision through the National Health Service, health disparities in mortality rates by social class were evident. A US study showed that in people provided with similar health insurance, those with low SES had worse health outcomes than those at high SES. In contrast, a Canadian study found that there was no difference in COPD mortality between people of low and high education – this was felt to be due to universal health coverage and the greater acute health care utilization by low SES people. Therefore, it is not just a matter of providing health care resources at a low cost to people of low SES, but it must involve other additional strategies to promote healthy behaviors in these patients and other contributors that affect health outcomes.

Disparities also exist in tobacco cessation advice from health care providers. In a US study, compared to Caucasian smokers, African–American and Hispanic smokers were approximately two-thirds less likely to be asked by their doctor about tobacco use and not have used a cessation medication. These differences were unexplained even when factors known to impact these rates were considered. In another study, low SES people were less likely to receive provider-assisted assistance in stopping smoking than higher SES people. New quality outcome measures requiring screening for tobacco use by health care providers in the US have decreased this disparity.

Affordability and access to effective COPD medications is a major barrier in many disadvantaged people. In some impoverished countries, the national formularies have very limited choices for the treatment of COPD. One US study showed that low SES people were only one-third as likely to have used their inhaled tiotropium. An important problem with COPD medication costs is the lack of availability of cheap generics; in part because regulatory agencies, such as the US Food and Drug Administration, have higher expectations for inhaled generic equivalents than for oral generics.

**Clinical characteristics of COPD in people of low SES**

Both biomass and tobacco smoke are generated from the combustion of plant materials, which produce complex carbon-based particles and organic compounds such as hydrocarbons and irritant gases. Biomass smoke increases the expression of some matrix metalloproteinases similar to tobacco smoke. Like tobacco smoke, BF leads to chronic inflammation, increased oxidative stress, and respiratory symptoms. Combined exposures to tobacco smoke and BF have additive effects on the risk of developing lung diseases.

Clinical features tend to differ between tobacco smokers and people exposed to BF. In a study of women with severe COPD, comparing wood smoke-related and tobacco smoke-related COPD, there were no significant differences between the two groups in terms of AO, resistance, or hyperinflation. However, bronchial hyper-reactivity was more evident in the former. In another study, those exposed to BF scored lower on the symptom and activity scores using a quality of life assessment. This study also showed that women in the biomass group had significantly more air trapping than the tobacco group (radiologist score was 2.6 and 1.5, respectively) and had lower oxygen saturation at rest and during exercise. In another study in Columbia, South American women with chronic bronchitis secondary to long-term wood smoke inhalation, dyspnea, AO, air trapping, and increased airway resistance were common. Additional research is needed in this area as tobacco smoking becomes less prevalent and other causes of COPD become more common.

Several studies have examined the radiologic and pathologic characteristics of biomass vs tobacco smoke-related COPD. One study, using 3,706 multiethnic subjects enrolled from six distinct US locations (Multi-Ethnic Study of Atherosclerosis), examined the relationship among SES, emphysema scores, and other measures. One-half of the
subjects were current or former smokers, one-third had occupational dust exposure histories, and one-third were born outside the US. Those who did not complete high school had more AO than those with a graduate degree, whereas, unexpectedly, the less well-educated people had a lesser extent of emphysema. However, to what extent biomass exposures contributed to this discrepancy was unclear. In a study of 43 Mexican women, grouped by tobacco smoking or BF exposure, computed tomography (CT) scans showed that the tobacco group had significantly more emphysema than the biomass group (radiologist score was 2.3 vs 0.7; emphysema on CT 27% vs 19%, and a larger size of emphysematous spaces). In another study of Mexican women with COPD secondary to wood smoke inhalation (n=12) vs smoking-related COPD (n=10), pathological evidences of anthracosis, chronic bronchitis, centrilobular emphysema, and pulmonary hypertension were present in most patients exposed to wood smoke. In an autopsy study of 48 Mexican COPD patients, emphysema was less likely to be severe in BF patients than in smokers. Small airways fibrosis was more evident with BF, whereas increased goblet cell hyperplasia and emphysema were seen in smokers. Emphysema was more evident in the smokers. In terms of survival, a 7-year follow-up study showed that women with biomass-induced COPD have similar survival rates as men with tobacco-related COPD.

Effect of SES on COPD outcomes

Table 4 lists the studies that show a strong association between low SES and worse outcomes in COPD patients including death, emergency department (ED) visits, hospitalizations, medication use, and health-related quality of life. There may be sex differences as one study reported that occupation and education were predictors of death in men, whereas only education was significant in women. In a systematic review, among several common causes of death (COPD, diabetes, heart disease, all cancers, and stroke), the relationship with SES was strongest for COPD-related deaths. However, with regard to lung cancer (vs all cancers), the association between SES and risk was also quite strong, therefore how various causes of death are categorized may affect the reported association between mortality and SES. A BOLD study analysis found that smoking is the most important cause of AO, but airflow restriction was more associated with mortality in poor countries. With regard to COPD mortality, people in lower SES groups comprise between one-half to three-fourths of all deaths where COPD is reported to be the primary cause. A recent Canadian study showed that the mortality gradient between low and high SES is slowly widening (Figure 1). In countries where current smoking rates continue to decline in higher SES groups such as the US and Canada, although rates...
decline more slowly in disadvantaged people, this gradient will likely widen even further. However, the impact of SES on mortality is not seen with all COPD patient types. A UK study found that mortality in alpha-1 antitrypsin patients was no different as a function of educational status or occupation, likely because it is a genetically driven cause of COPD.

Other outcome measures that are affected by SES in COPD patients are health-related quality of life, depression, medication (tiotropium and albuterol) use, ED visits, hospitalizations, and burn injuries from home supplemental oxygen. These disparities existed even in people who have ready access to health care. Hospital readmission for acute exacerbation of COPD (AECOPD), now a quality measure in the US hospitals, is also more common in disadvantaged COPD patients. A UK study, examining the relationship between air pollution and albuterol prescriptions by primary care physicians, found that deprivation was associated with greater prescribing. Conversely, maintenance therapy use is decreased in low SES people.

**Strategies to aid the diagnosis and management of COPD patients with low SES**

There is an old adage in the US supposedly quoted from a famous bank robber named Willie Sutton that evolved into Sutton’s law used in clinical medicine. Sutton reputedly replied to a reporter’s inquiry why he robbed banks that “because that’s where the money is”. Translated into where the greatest opportunities and challenges exist for COPD, it is targeting low SES populations and that is where the money and other resources need to be directed.

In reality, to make substantive changes in COPD risk factors and social determinants of health, health equity strategies must be part of larger, multifaceted efforts that will always depend on societal changes that can be very difficult to achieve. Broadly speaking, there are three important principles that should be included in the strategies to improve COPD health equity: 1) include all stakeholders in the development and implementation of interventions; 2) adapt interventions to address the unique barriers and facilitators of the disparate population; and 3) create implementation strategies targeting all levels of the socioecologic framework – individual, interpersonal, organizational, community, and public policy. Stakeholders can vary from government agencies, health care organizations such as WHO, ATS, ERS, health insurers, health care institutions, research organizations, health care providers, patients, and community groups. The remainder of this section focuses on approaches that may be applied by individuals or in local settings.

Some strategies that might be employed include 1) prioritize population screening and case-finding in people of low SES to identify symptomatic people with exposure histories in this high-risk population; 2) undertake educational efforts in people with low SES using culturally sensitive strategies in local communities; optimally beginning at a young age regarding the use of tobacco products, indoor biomass, second-hand smoke, and COPD; 3) provide alternatives to the use of indoor biomass cooking; 4) identify cost-effective strategies for health care in this population; and 5) identify existing and potential strategies to save medication costs and optimize adherence.

**Organizational strategies**

The WHO, ATS, ERS, Forum of International Respiratory Societies, and European COPD Coalition are among the health care organizations that are responding to the problems surrounding COPD and SES. Some key ATS efforts targeting health disparities include establishing a group called the Lung Corp, publishing a perspective of respiratory health equality in the US, and a joint policy statement with ERS on disparities in respiratory health. The ATS created the Lung Corps to reduce health disparities through the promotion of research, training, disseminating best practices and monitoring, and advocating lung health to the public. In addition, an ATS subcommittee reported that attainment of respiratory health equality necessitates the end of disparities, which would require a multidisciplinary effort targeting environmental exposures, encouraging healthy lifestyles, and optimizing the prevention, screening, diagnosis, and management of lung diseases. A joint ATS/ERS policy statement describes actions including developing educational programs for health care providers and policy makers to reduce disparities, holding conferences addressing health care disparities, and collaborating with other organizations such as the WHO. ATS/ERS jointly plans to decrease disparities by 1) guiding research agendas, 2) increasing healthcare provider awareness of disparities, 3) advocating for appropriate policies, and 4) tracking progress with disparities. Nearly 2 decades ago, ATS developed the Methods in Clinical and Operational Research program to increase the numbers of public health, academic, and clinical leaders to facilitate research and its application in public health and health care to respiratory diseases in various countries. The recent ATS/ERS research priorities publication did not address health disparities as one of the research priorities, but did state that the natural history of the disease should be studied with regard to race, sex, and SES.
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The Forum of International Respiratory Societies developed a guide on preventing and treating lung diseases, including COPD.\textsuperscript{136} Principal recommendations include increase public awareness, target environment and tobacco, increase public health and clinical research, and train more health care providers globally to deal with lung diseases. It also recommended developing cost-effective management protocols for COPD in low-income settings. The European COPD Coalition has published a call for action among countries in the European Union to better target COPD.\textsuperscript{137} Among multiple recommendations, it was stated that the European Union should support and initiate research on social and environmental determinants of health to better understand factors that increase the risk of developing COPD in Europe.

The WHO has a number of publications addressing COPD and SES including an essential medicine list, tobacco prevention strategies, guidelines to reduce indoor BF exposure, prevention of chronic respiratory tract diseases, and managing COPD in low SES settings.\textsuperscript{138-145} WHO recommendations for the diagnosis and management of COPD in low SES settings by primary care providers have been published.\textsuperscript{142} Considering the lack of availability of spirometry in many low-income settings, WHO recommends the use of clinical history and peak expiratory flow measurement to guide the diagnosis of COPD. Severity of COPD is judged based on symptoms. Education of the patient and family is recommended regarding biomass fuels, occupational exposures, and tobacco smoke. Recommended drug therapies included short-acting β2-agonists and low dose oral theophylline. They also state that ipratropium may be an option, but may be too expensive.\textsuperscript{142} Regarding tobacco, WHO embraces the MPOWER acronym approach for tobacco: Monitor tobacco use and prevention policies, Protect people from tobacco smoke, Offer help to quit tobacco use, Warn about the dangers of tobacco, Enforce bans on tobacco advertising, promotion, and sponsorship, and lastly Raise taxes on tobacco.\textsuperscript{139} Goals of the WHO Strategy for Prevention and Control of Chronic Respiratory Diseases are to improve 1) surveillance to map and analyze the determinants with particular reference to poor and disadvantaged populations and to monitor the future trends, 2) primary prevention to reduce the level of exposure of individuals and populations, and 3) secondary and tertiary prevention to strengthen health care for people with chronic respiratory diseases.\textsuperscript{141} WHO also provides a list of essential medicines for many diseases that is updated every 2 years.\textsuperscript{138} Additionally, the WHO has begun a noncommunicable chronic diseases monitoring system for >190 countries.\textsuperscript{143}

Surveillance

Opportunities for surveillance include expanding epidemiologic studies in more low SES settings and using these data to aid efforts such as to screen for undiagnosed disease. Despite the tremendous global burden of chronic respiratory disease, there are relatively limited data on its prevalence, natural history, and associated morbidity and mortality of COPD in LMICs.\textsuperscript{144} However, there has been significant progress in defining the prevalence and impact of COPD globally through surveillance studies – particularly with the newer BOLD and PLATINO international studies, additional studies in Africa,\textsuperscript{145} and in the US with the expansion of the Behavioral Risk Factor Surveillance System for COPD prevalence.\textsuperscript{146,147}

Ideally, each surveillance system should be capable of describing disease prevalence and disease impact in disparate people as well as the overall population. Furthermore, the information must be communicated to appropriate people including policy makers, health care providers, and the population from which the data were derived. This is largely a role of the public health sector in collaboration with others involved in health care provision. In general, the lay public’s knowledge of COPD is far less than that of other diseases such as asthma, cancer, and heart diseases;\textsuperscript{148,149} therefore, it is imperative to educate the general public about COPD, partially relying on these surveillance data. Ideally, this education should occur throughout the population including the educational systems of young people.

One proposed strategy is to provide annual reports on lung health surveillance data from vulnerable, disparate populations.\textsuperscript{150} The WHO has recently begun a multinational surveillance of chronic diseases to better monitor low SES populations.\textsuperscript{143} In the US, a Nationwide Framework for Surveillance of Cardiovascular and Chronic Lung Diseases recommends to provide such data through surveillance to analyze disparities in disease prevalence, risk factors, outcomes, and health care delivery. It was recommended to integrate various surveillance systems into a central system that is able to function nationally and locally.\textsuperscript{151} In addition to the use of the Behavioral Risk Factor Surveillance System health survey, the US Centers for Disease Control and Prevention also recently expanded surveillance for COPD through the use of chronic disease indicators.\textsuperscript{152} The chronic disease indicators are used by epidemiologists at local, state, and national levels in the US to monitor many major chronic diseases. The updated indicators are 1) mortality of COPD as a primary or secondary cause, 2) COPD prevalence, 3) ED visits with COPD as a primary or secondary cause, and 4)
hospitalizations as a primary or secondary cause. Previously, only mortality was included in these measures; inclusion of COPD as comorbidity in surveillance of other diseases will provide greater perspective of its impact across health care.

**Primary prevention**

Of all possible interventions, primary prevention for COPD through the avoidance of exposure to inhalant toxins would have the most impact on this disease; however, this is difficult to achieve in disadvantaged people. Both strategies and interventions are necessary to target low SES communities by improving housing conditions, providing education on tobacco in people at a young age, reducing tobacco use, and reducing other detrimental environment exposures, however, interventions are not often implemented.

To have an impact on tobacco use in the low SES population, it will require societal changes and efforts by health care organizations, public health, and individual providers. Societal interventions that can impact tobacco use include raising taxes on cigarettes, banning the use of tobacco in certain settings such as health care facilities, schools, government facilities, restaurants, and bars, and restricting advertisement. A study conducted in one US state showed that communities with smoke-free public policies had significantly lower rates of COPD hospitalizations.

A recent Cochrane Review reported that national smoking bans in 21 countries led to improvement in multiple outcome measures. Because people who are more educated smoke tobacco at much lower rates, it is logical that improving secondary and tertiary education programs for the low SES population would contribute significantly to lower smoking rates. Education access and performance are heavily determined by family background, including family income and environment, which can strongly influence cognitive and noncognitive abilities.

As a whole, health care providers perform suboptimally in assisting patients to quit smoking. A 2007 report by the American Association of Medical Colleges on physician behavior showed that most physicians consistently ask patients about their smoking status and advise them to stop (86%) if a smoker, but steps afterward were infrequent. Physicians indicated the tools, training, and resources to aid the patient thereafter, and 4) the provider sees the patient in follow-up. Unfortunately, there are multiple barriers inhibiting this optimistic model in many settings, much of it are resource based. Of note, the WHO essential medicine list includes nicotine replacement therapy. In the US, the cost of nicotine replacement therapy is comparable to the costs of smoking 20 cigarettes per day; therefore, cost of this therapy should be no different than that of smoking for most people.

Household air pollution is a modifiable exposure for which specific interventions such as the use of improved fuels (higher on the fuel ladder) for cook stoves, gas lighting, or heaters may be effective in lowering the risk of COPD. The WHO provides guidelines for lowering indoor exposure to burning BF. Some of the key recommendations include 1) exposure to fine particulate matter (PM 2.5) should not exceed 0.23 mg/min when unvented (eg, without a chimney or hood) and 0.80 mg/min when vented (eg, with a chimney or hood); 2) amount of carbon monoxide should not exceed 0.16 g/min for unvented devices and 0.59 g/min for vented devices; 3) unprocessed coal should not be used as an indoor fuel; and 4) kerosene should not be used as an indoor fuel. The WHO recommends biogas, ethanol, liquefied petroleum gas, and natural gas as safer alternative fuels. In addition to cleaner fuels, vented, more efficient biomass stoves might also serve to decrease indoor exposure. There is an international effort to bring safer BF in homes by the UN Foundation Global Alliance for Clean Cookstoves and the Climate and Clean Air Coalition. Unfortunately, the less expensive fuel options are generally less efficient fuels, produce more smoke, and are used by people with the most poorly designed homes. Cleaner fuels such as propane or liquid petroleum...
gas burn very cleanly, but are often too expensive for many impoverished households.

A number of studies show that reducing BF exposures improves respiratory outcomes. In 2011, a randomized, controlled study (RESPIRE 6) showed that a reduction in disease activity is possible – in this case, there was a decrease in severe pneumonia in children after a chimney stove intervention to reduce indoor air pollution.160 Romieu et al conducted a trial in >500 Mexico women to evaluate the effect of a chimney wood stove intervention vs the traditional open fire stove on respiratory symptoms and lung function.161 Although the adherence was poor (50%), use of the chimney stoves reduced respiratory symptoms (rate ratio of 0.29 for wheezing) and decline in lung function (31 vs 62 mL) over a 1-year period compared with those using open fire.161 In another study, investigators from the People’s Republic of China followed participants for up to 9 years and found that using biogas instead of biomass for cooking reduced the annual decline of FEV$_1$ by 12 mL per year and improved kitchen ventilation reduced the decline by 13 mL per year, compared with those who took up neither intervention.162 One study in Columbia, South America, showed that conversion to natural gas heating led to a reduction in outpatient visits and hospitalizations for COPD.163 In the US, the Environmental Protection Agency has new recommendations on indoor wood stoves to decrease particulate emissions.164

Although ambient air pollution has well-documented the adverse effects on patients with COPD, the evidence for air pollution as a cause of COPD is inconclusive.165 A study before and during the 2008 Beijing Olympics showed that the risk of asthma outpatient visits declined with lower ozone levels that occurred with changes in automobile use and manufacturing preceding and during the games.166 Regarding air pollution, minimizing exposure on poor air quality periods may aid in lessening the symptoms or preventing the exacerbations in COPD patients. Therefore, having daily, easily accessible air quality reports to the general population including people with lung disease is valuable, particularly for those with severe disease.

Prevention through appropriate immunizations can improve outcomes in the COPD population from influenza and pneumococcus infections.167 Pertussis can be associated with AECOPD,168 but there is no evidence that vaccination can decrease the risk of AECOPD. Like many other aspects of health care in low SES, immunizations are less likely to be administered appropriately in disadvantaged people in most,168,169 but not in all settings.170 Countries with fully funded immunization programs have higher rates of utilization.170

**Health care access**

Access to health care is a common barrier to good health in disadvantaged people because of the lack of resources and local availability of primary care and specialists. This is particularly true in rural areas, where a significant segment of the COPD population resides. Too often, care for disadvantaged people occurs in EDs, where care is very costly and not optimal as the principal site of health care for COPD patients. In the UK, a survey showed that the majority of patient contact with health services occurs via either the general practitioner or an emergency admission to hospital.171 The development of a National Service Framework for COPD in the UK has set goals to improve the quality and access to COPD services as well as to reduce inequalities and health care utilization costs.172 A study by Lisspers et al in Sweden showed that incorporating specialist nurses in asthma/COPD clinics decreased AECOPD in patients without additional secondary specialist care.173 Researchers from Plymouth University in the UK are undertaking a project in several LMICs to improve access to health care to prevent and manage chronic lung diseases including nontraditional pulmonary rehabilitation clinics, smoking cessation programs, and involving local midwives.174 The project, FRESH AIR, will adapt and test innovative ways to implement evidence-based practice in the prevention, diagnosis, and treatment of chronic lung disease in several LMICs. A study in Pakistan plans to target low resource settings using various approaches such as providing COPD care in the existing tuberculosis clinics.175

Studies looking at the impact of telemedicine have been equivocal in improving access to health care and outcomes in COPD.176 Telemedicine is more challenging in low SES people for various reasons. For example, the poor and elderly tend to use cheaper, less “smart” phones, and therefore, technology may not be compatible with the COPD patients’ technological capabilities.

Educating more respiratory specialists, including minority providers, is needed as rural and poor areas lack pulmonary specialists in many countries. Little has been published regarding the geographic distribution of specialists and therefore availability of care for low SES COPD patients.5 The ATS, ERS, and Forum of International Respiratory Societies support better education and availability of providers available to COPD patients. They want to ensure that medical and other health care students are taught about the association between COPD and SES. Postgraduate education regarding disparities is also needed at multi- and interdisciplinary conferences for health care
providers, public health practitioners, health agencies, and others in every country to address SES and lung diseases in an ongoing basis.

Screening and diagnosis

Since the majority of people with undiagnosed COPD have low SES, undertaking population screening or case-finding in targeted communities or health care settings is desirable. There are a number of screening and case-finding questionnaires that can identify people at high risk of COPD. Although smoking history is always addressed, most do not include questions about BF or occupational exposures. A COPD screening questionnaire was developed in the People’s Republic of China, which included both smoking and exposure to BF from cooking but did not include occupational exposures. The BOLD and PLANITINO studies’ questionnaires included occupational exposures and smoking history, but not BF. To make COPD case-finding or population screening most applicable globally, it is imperative to develop and validate such questionnaires that include all three major categories of COPD risk factors – tobacco, occupation, and BF exposures. In general, the sensitivity of such screening/case-finding questionnaires can be improved with portable flow meters that measure FEV₁ and FEV₆.

Diagnostic resources for COPD in LMICs are poor; therefore, diagnoses are often made on the basis of clinical features alone, which is a distinct limitation for a disease that by the strictest definition requires documentation of AO. One Chinese study did use discriminant function analysis, not relying on spirometry, by using nine patient characteristics including smoking history, occupation, and rural vs urban residence, to screen for COPD in impoverished areas. The sensitivity was reported to be ~90% based upon AO measured by spirometry. One study showed the benefits of screening for undiagnosed COPD in different socioeconomic practice settings. The WHO published specific guidelines to aid primary care providers in low-income populations for the diagnosis and management of COPD. In situations where diagnostic spirometry is limited, WHO recommends to make a diagnosis based on age, clinical history (persistent respiratory symptoms and chronic productive cough), and exposure history (>1 ppd x15 years). Although debatable, it was also recommended that peak flow meters can be used to determine AO reversibility and thus help differentiate between asthma and COPD. However, portable spirometers that can measure peak flows, FEV₁, FEV₆, and/or forced vital capacity are now fairly inexpensive.

Treatment

The care offered to low SES patients with chronic respiratory disease is not always based on research or best practices. Often, access to optimal COPD treatments, such as availability to primary and specialist providers, smoking cessation counseling, supplemental oxygen, and noninvasive ventilation, is limited in these people. The WHO published guidelines for the treatment of asthma and COPD by primary care providers in resource-limited settings. It was designed to aid easy access and facilitate implementation in busy community clinics and small hospitals. It provides recommendations for acute and chronic management of COPD. Patient education regarding preventive measures such as stopping smoking tobacco products, use of well-ventilated areas for cooking and heating, as well as awareness about high-risk occupations is recommended. The recommended drug therapies are few and by most developed country’s standards would probably be considered to be suboptimal.

One important goal to optimally treat COPD patients is to properly diagnose and manage comorbidities common to this population. Early identification and optimal treatment of heart disease, lung cancer, depression, and obstructive sleep apnea can improve outcomes. Heart disease and lung cancers are more common in COPD, which more likely occur in low SES people. Cardio-selective B-blockers, when prescribed for some types of heart disease, reduce the overall mortality in COPD. Unfortunately, too often practitioners are reluctant to prescribe these agents for COPD, although the cardio-selective agents have a low risk of worsening AO. These agents are available generically and are relatively affordable. In the US, low-dose chest CT screening has commenced in high-risk people to identify early lung cancer and decrease the associated mortality; however, this is quite expensive. Obstructive sleep apnea occurs in COPD at about the same rate as the comparable patients in general population but is more common in low SES patients. Patients with co-existing COPD and sleep apnea typically develop more severe oxygen desaturation during sleep and have worse outcomes. Treatment of severe obstructive sleep apnea is most effectively done with noninvasive ventilation, although costs may be prohibitive.

Efforts to educate the general public and COPD patients are sorely lacking, particularly for impoverished people. Only recently, education about COPD to the general public has been undertaken in the US, whereas much more has been done to educate the public about asthma. Education about smoking, BF, and the disease COPD should start as early as primary schools; however, health literacy is a major issue.
in some of these children and their families. Education about COPD and its risk factors should be culturally sensitive and at the appropriate education level for the target population. A study in a primary care setting showed that COPD patients with a high-school or less education, capable of communicating or writing, were able to be successfully educated about their disease.190

Poor access to medications and noncompliance are major factors that limit the optimal management of obstructive lung diseases.191,192 Identifying cost-effective drug therapy strategies will vary among different settings and countries; health care providers should explore what the options are in their local settings. Essentially, all evidence-based COPD medications are more limited in resource sparse settings and even the most basic medications have variable availability. This is true despite the overall cost-effectiveness of interventions such as smoking cessation counseling combined with drug therapy or maintenance drugs that can decrease AECOPD. It is well documented that maintenance medications for COPD can improve respiratory symptoms and quality of life and decrease AECOPD1 and that medication adherence can improve mortality.193 There is little definitive data supporting that these medications can modify the course of COPD; however, it could be a function of identifying phenotypes and genotypes with which drug therapies could slow down the progression of the disease and improve survival. Currently, interventions with the most mortality benefits relevant to COPD include 1) long-term supplemental oxygen, 2) smoking cessation, 3) lung transplantation, and 4) optimizing prevention or management of key comorbidities such as heart disease – the latter three include medications.

Annually, the WHO publishes an updated essential medicine list that includes the most basic drug therapies relevant to the acute and chronic management of COPD.194 Even for these therapies, disadvantaged persons have substantial challenges in accessing and paying for COPD medications as well as being adherent with their therapies. The most basic drug therapy, albuterol, can account for a high portion of personal income in LMICs, often as much as several days wages.144 In the US, drug costs can also be quite substantial for a person
living in poverty. In an advanced COPD patient, a triple drug regimen could cost nearly half of a monthly personal income without health insurance subsidies (Table 5). Even when subsidized by insurers, the poor often choose between basic living necessities vs appropriately using their prescribed COPD medications. One strategy in the US to decrease drug costs for retired or disabled COPD patients, covered by the federal Medicare insurance program, is to prescribe nebulized albuterol, ipratropium, formoterol, arformoterol, and/or budesonide if they fail the same drugs through an inhaler. Different settings may have resources available to uniquely help lower the drug costs.

An important contributor to unaffordability of COPD medications is the lack of generic versions for the majority of drugs used to chronically manage COPD. In contrast, many of the prominent maintenance medications for cardiovascular diseases and other major chronic diseases often have cheaper generic drugs. In the US, this is affected by Food and Drug Administration requirements for new “generic” inhalers. Somewhat extensive and expensive studies are mandated for generic inhalers by the US Food and Drug Administration, often taking years to bring to market. The European Medicines Agency has less strict requirements to bring a generic inhaler to the market. It has been suggested that regulatory agencies among different countries share and accept submitted pharmaceutical company dossiers among themselves through harmonizing regulations. This has been the major impediment toward declaring a “global worldwide reference product” that generic pharmaceutical companies could use in their development.119

It is well-documented that people with low SES have significantly worse medication adherence, including for COPD. There are multiple contributors including commercial availability, costs, and health behaviors that affect adherence. Medication adherence is a function of numerous factors, and in general people of a low SES tend to be the most noncompliant.195 This is partially due to lack of resources in some people, however, occurs even in an insured indigent. In a study of a US health system in adults with health care insurance, it was found that medication adherence was poorest in people with low education level; and further patients with asthma or COPD had the worse adherence compared with chronic diseases such as depression and diabetes mellitus.31 In 2006, one study found that tiotropium was used less frequently in people with low vs high SES (odds ratio =0.3),46 whereas in another study albuterol use was prescribed more often in highly populated areas where the poor live.131 An excellent review on access to essential medicines for obstructive lung diseases and related issues in disparate settings was published in 2015 by the Forum of International Respiratory Societies.196

The results of our study are consistent with other research on the differing impact of SES on health care use and resource utilization among adults with COPD.120,238,382 For example, a study found that medication adherence was poorest in people with low education level; and further patients with asthma or COPD had the worse adherence compared with chronic diseases such as depression and diabetes mellitus.31 In 2006, one study found that tiotropium was used less frequently in people with low vs high SES (odds ratio =0.3),46 whereas in another study albuterol use was prescribed more often in highly populated areas where the poor live.131 An excellent review on access to essential medicines for obstructive lung diseases and related issues in disparate settings was published in 2015 by the Forum of International Respiratory Societies.196

**Table 5** Drug costs relative to days of work in low-income people in the US

<table>
<thead>
<tr>
<th>Measure</th>
<th>Albuterol MDI (200 inhalations)</th>
<th>ICS/LABA inhaler</th>
<th>LAMA inhaler</th>
<th>Albuterol + ICS/LABA + LAMA</th>
</tr>
</thead>
<tbody>
<tr>
<td>Retail drug costs</td>
<td>$55.00</td>
<td>$340.00</td>
<td>$320.00</td>
<td>$715.00</td>
</tr>
<tr>
<td>Days of work required to pay for medication(s) using – minimum wage</td>
<td>0.86 days</td>
<td>5.3 days</td>
<td>5 days</td>
<td>11.2 days</td>
</tr>
</tbody>
</table>

Notes: ‘One month supply. ‘Approximate retail costs with no subsidies were obtained from www.goodrx.com. Accessed February 1, 2016.197 ‘Annual income of $16,640 (based on a minimum wage salary of $8/hour at 40 hours/week).

Abbreviations: MDI, metered dose inhaler; ICS, inhaled corticosteroid; LABA, long-acting beta agonist; LAMA, long-acting antimuscarinic agent.

**Conclusion**

Across the globe, COPD disproportionately affects ethnic minorities and low socioeconomic groups. Vulnerable populations have differential exposure to indoor and outdoor pollution, occupational and environmental hazards, and tobacco smoke, which contribute to disparities in prevalence of COPD and outcomes. However, social determinants of health (ie, access to health care, education, economic stability, social and community context, and neighborhood/built environment) add an additional barrier to establishing health equity. Consequently, interventions that are designed to improve health equity should be adapted for the socioeconomic and political context in which the vulnerable problems exist. Each setting, whether it is the individual clinic setting, health care system, community, region, and country, has its unique influences and resources that will determine the best approaches to lessen the burden of health disparities related to COPD. Whether it is at the health care provider–patient level, the health care organization level, or societal level – it has been and will continue to be a challenge to lessen the disparities associated with COPD and SES, if no other reason, the availability of adequate resources. No one sector will solve the issues with disparities regarding COPD. Eventually, COPD will be a disease of predominantly the low SES segment of the population, whether caused by tobacco or biomass or occupation. The question is going to be how significant a role the disease plays, which depends on resources, programmatic approaches, and individual health.
care and public health providers and societies. However, when it comes to health care costs, being poor is expensive. We have largely "diagnosed the syndrome of health disparities in COPD", and evidence-based strategies that address SES are greatly needed to decrease disease burden.

Disclosure
The authors report no conflicts of interest in this work.

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