Injury mortality and accessibility to emergency care in Japan: an observational epidemiological study

Takashi Nakamura
Masanobu Okayama
Masakazu Aihara
Eiji Kajii
Center for Community Medicine, Jichi Medical University, Shimotsuke, Tochigi, Japan

Background: Unintentional injury is a major cause of death across the globe. The accessibility to emergency medical services may affect the rate of preventable trauma deaths. The purpose of this study was to analyze the accessibility to emergency medical hospitals in municipalities in Japan and to clarify whether accessibility was associated with the mortality rate attributed to unintentional injuries.

Methods: An observational epidemiological study was conducted in all 1,742 municipalities in Japan. Measurements assessed were population size, accessibility to emergency hospitals, and mortality rates attributed to unintentional injuries. Accessibility of each municipality to their nearest emergency hospital was calculated with a computer simulation using a geographic information system. After calculating demographic statistics and the Gini coefficient of accessibility, multivariate analyses were used to examine the correlation between accessibility time and mortality. Municipalities were divided into six groups according to accessibility time, and we then performed a correlation analysis between accessibility time and mortality using analysis of covariance.

Results: The median time of accessibility to emergency hospitals was 34.5 minutes. The Gini coefficient of accessibility time was 0.410. A total of 385 municipalities (23.4%) had an accessibility time of over 60 minutes. Accessibility was significantly related to mortality (beta coefficient = 0.006; P < 0.001). The mortality rate in municipalities with an accessibility time of <15 minutes was lower than that in all other groups. The mortality rate in municipalities with an accessibility time of 15–30 minutes was lower than that in municipalities with an accessibility time of <15 minutes, and the mortality rate in municipalities with an accessibility time of 30–45 minutes was lower than that in municipalities with an accessibility time of 60–90 minutes (P < 0.001).

Conclusion: The geographical disparities for emergency care accessibility were related to the rate of death by unintentional injury. Improving accessibility to emergency hospitals could help decrease the mortality rate of preventable trauma. Meanwhile, our findings suggest the need for substantially shorter accessibility times to emergency care facilities in many municipalities in Japan.

Keywords: health service accessibility, emergency medical services, wounds and injuries, mortality, geographic information system

Background

Unintentional injury is one of the leading causes of death. Approximately 5.8 million people worldwide die each year from unintentional injury; this accounts for 10% of the world’s deaths, and the rate continues to increase each year. According to Vital Statistics of Japan 2012, this is the sixth most frequent cause of death, and in 2012...
over 40,000 people died from unintentional injuries in Japan. Therefore, prevention of death from unintentional injuries is a major concern.

Some deaths due to unintentional injuries are avoidable if accessibility to emergency care is improved. Causes of unintentional injuries include choking, drowning, falling, traffic accidents, fire, and poisoning, but do not include suicide and homicide. Risk factors for trauma death are classified into three phases (pre-event, event, and post-event) and three factors (human, vehicle, and environment). Environmental factors contribute to injury mortality more than individual factors; therefore, improving certain environmental factors is required in order to prevent deaths due to unintentional injuries.

Accessibility to emergency medical care is one such important environmental factor. Accessibility has been defined as access to care, which is the extent to which services are available, can be utilized, delivered needed treatment, and achieve appropriate outcomes. As of October 2012, there were 8,670 hospitals in Japan. Of these hospitals, 245 were registered as emergency care hospitals, and rotorcraft aeromedical emergency care was provided in 28 hospitals. There have been few studies investigating the accessibility to emergency care hospitals in Japan. Several studies have explored the relationship between accessibility to emergency care and trauma death. A short out-of-hospital time interval may positively affect trauma patient survival. Moreover, physician-staffed emergency medical service helicopter systems have saved the lives of many critically ill or severely injured patients. On the other hand, it has also been reported that accessibility to emergency medical care did not affect trauma mortality. Therefore, the relationship between accessibility to emergency care and trauma mortality has remained ambiguous. Assessments of the accessibility to emergency medical care and its relationship to mortality rates are essential in order to establish an emergency medical care plan.

In addition, previous studies have reported on regional disparity in the number of emergency medical doctors and emergency medical institutions among the 47 prefectures in Japan. These studies have looked at regional gaps demarcated by prefecture or population density, but did not investigate smaller areas. With regard to preventing death from unintentional injuries, a more detailed analysis of accessibility to emergency medical care is required in smaller areas, such as municipalities.

The purpose of this study is to explore accessibility to emergency medical care and to clarify whether this accessibility is associated with the mortality rate attributed to unintentional injuries.

**Methods**

**Design and settings**

An observational epidemiological study was conducted in all 1,742 municipalities in Japan. Extracted characteristics were 1) sizes of the overall population and the population aged over 65 years; 2) accessibility to the nearest emergency hospital, and 3) the number of deaths and mortality due to unintentional injuries. Data on the population size were extracted from the 2010 census. The proportion of elderly people in the population was calculated as the number of people in the population aged over 65 years divided by the total population.

Emergency care accessibility defined in this study was a distance from place of residence to the nearest emergency care hospital. Emergency care accessibility was calculated by a computer simulation using a geographic information system. The origin was set to the location of each municipal office. The destination was set to the location of the nearest emergency care hospital. Road network information was provided as “ArcGIS road data”. The analysis program was provided as “ArcGIS network analyst”. Each program was provided by Esri (Redlands, CA, USA). The output was the amount of time to reach the nearest emergency care hospital by automobile. Deaths due to unintentional injuries were extracted from the Vital Statistics of Japan. The statistics provided the number of deaths from 2003 to 2007. Mortality was calculated as the number of deaths divided by the total population.

The process of analysis was as follows. Using accessibility time and mortality due to unintentional injuries, we established the Gini coefficient, representative of the distribution of inequality in accessibility times. The Gini coefficient was originally developed in the economic field; however, it has more recently been used in the context of health resources. A Gini coefficient of 0 indicates that the distribution is completely equal, while a Gini coefficient of 1 indicates that the distribution is completely unequal. The subject municipalities were divided into six groups according to accessibility time: those with accessibility times of <15, 15–30, 30–45, 45–60, 60–90, and >90 minutes. We then performed a correlation analysis between accessibility time and mortality. Mortalities among each accessibility time group were compared with one another by analysis of variance. After adjusting for age, a linear regression analysis was performed. Accessibility time was set as a dependent variable; mortality was set as...
an independent variable. Mortalities among the accessibility time groups were also compared with one another by analysis of covariance after adjusting for age.

ArcGIS (Esri) was used for geospatial analysis. Stata (StataCorp LP, College Station, TX, USA) was used for statistical analysis. The statistical significance level was set to 0.05.

Results
The median accessibility time to the nearest emergency hospital was 34.5 minutes (Table 1). The median incidence of mortality due to unintentional injuries was 1.9 deaths per 1,000 population over the 5-year period. The coefficient of accessibility time was 0.410. The number of municipalities categorized with an accessibility time of over 60 minutes (including the 60–90 and >90 minute groups) was 385 municipalities (23.4%) (Table 2).

There was a relationship between accessibility time and mortality (Spearman’s correlation coefficient =0.321, \(P<0.001\)) (Figure 1). Municipalities with longer accessibility times tended to have higher mortality \(P\) for trend \(<0.001\).

The results of linear regression analysis showed that accessibility time was a significant predictor of mortality, with a regression coefficient of 0.28 \((P<0.001)\) and a determinant coefficient of 0.138. Even after adjusting for age, accessibility time remained a significant predictor of mortality, with a regression coefficient of 0.006 \((P<0.001)\) and a determinant coefficient of 0.516.

The mortality rate in municipalities with an accessibility time of <15 minutes was the lowest among all accessibility time groups (1.4/1,000 deaths) and increased with greater accessibility time but leveled out at 2.2/1,000 deaths after accessibility times of 45 minutes or more. After adjusting for age, mortality rates among the six accessibility time groups were not the same. The mortality rate in municipalities with an accessibility time <15 minutes was lower than that for all other time groups. The mortality rate in municipalities with an accessibility time of 15–30 minutes was lower than that in municipalities with an accessibility time of ≥30 minutes. In addition, the mortality rate in municipalities with an accessibility time of 30–45 minutes was lower than that in municipalities with an accessibility time of 60–90 minutes (Figure 2).

Discussion
This study showed that 385 municipalities (23.4%) were not located within 60 minutes of an emergency hospital. According to a US report,\(^{11}\) 1% of trauma deaths are preventable, and in Japan, it has been reported that up to 40% of trauma deaths are preventable.\(^{19}\) Although emergency care systems in the US and Japan are different, there is the possibility that preventable trauma deaths are more frequent in Japan. According to the Medical Care Act,\(^{20}\) all 47 Japanese local governments are responsible for providing emergency medical services to their respective municipalities. The Japanese government has recommended assurance of accessibility within 1 hour. The findings presented here indicate that a quarter of municipalities fail to meet this guideline.

In addition, this study showed that the Gini coefficient of accessibility time to an emergency hospital for municipalities was 0.41. According to the Japanese Government Redistributed Income Report of 2011,\(^{21}\) the Gini coefficient of income after redistribution by taxation was 0.379. The Gini coefficient of the number of physicians was approximately 0.3 in Japan, USA, and Tanzania.\(^{36,17}\) Inequality of emergency medical service and physician distribution are important issues with regard to preventing death by unintentional injuries, and assurance of accessibility is necessary for installation of emergency medical facilities.

This study showed the relationship between accessibility to emergency care and mortality rates from unintentional injuries. A previous study revealed that prehospital delays may worsen the outcome for stroke patients.\(^{22}\) In a study exploring whether an eight-minute emergency medical

### Table 1 Demographic statistics of municipalities (N=1,742)

<table>
<thead>
<tr>
<th>Median (interquartile range)</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Population</td>
<td></td>
</tr>
<tr>
<td>Overall population</td>
<td>25,161.5 (7,943–65,840)</td>
</tr>
<tr>
<td>Population aged ≥65 years</td>
<td>6,788.0 (2,411–15,792)</td>
</tr>
<tr>
<td>Proportion of those aged ≥65 years</td>
<td>27.0 (22.4–31.9)</td>
</tr>
<tr>
<td>Accessibility time to an emergency hospital, minutes</td>
<td>34.5 (20.4–58.2)</td>
</tr>
<tr>
<td>Death due to unintentional injuries</td>
<td></td>
</tr>
<tr>
<td>Number of deaths in 5-year period</td>
<td>52 (22–113)</td>
</tr>
<tr>
<td>Mortality per 1,000 population in 5-year period</td>
<td>1.9 (1.3–2.5)</td>
</tr>
</tbody>
</table>

### Table 2 Mortality rate and proportion of elderly in population by accessibility time

<table>
<thead>
<tr>
<th>Accessibility time</th>
<th>Municipality(^a)</th>
<th>Mortality(^b)</th>
<th>Elderly(^c)</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;15 minutes</td>
<td>246 (15.0)</td>
<td>1.4</td>
<td>22.6</td>
</tr>
<tr>
<td>15–30 minutes</td>
<td>465 (28.3)</td>
<td>1.7</td>
<td>23.9</td>
</tr>
<tr>
<td>30–45 minutes</td>
<td>328 (19.9)</td>
<td>2.0</td>
<td>27.6</td>
</tr>
<tr>
<td>45–60 minutes</td>
<td>221 (13.4)</td>
<td>2.2</td>
<td>29.2</td>
</tr>
<tr>
<td>60–90 minutes</td>
<td>227 (13.8)</td>
<td>2.2</td>
<td>31.7</td>
</tr>
<tr>
<td>&gt;90 minutes</td>
<td>158 (9.6)</td>
<td>2.2</td>
<td>33.0</td>
</tr>
</tbody>
</table>

Notes: \(n\) (%); \(a\) the number of deaths per 1,000 in 5 years; \(b\geq65\) years (%).
services response time was associated with mortality from life-threatening events, mortality rates for response times of $\geq 8$ minutes were significantly higher than those for response times of $<8$ minutes. The findings in this study are compatible with these previous results. Improving the accessibility to emergency hospitals could help decrease mortality related to unintentional injury.

However, arrangement of emergency hospital locations cannot be decided without considering cost-effectiveness. We observed that mortality rates increased only up to an

---

**Figure 1** Correlation between accessibility time and mortality due to unintentional injuries in all municipalities.

**Figure 2** Age-adjusted mortality due to unintentional injuries in municipalities, categorized by accessibility time.

**Notes:** Box graph for each group: $<15$ minutes; $15–30$ minutes; $30–45$ minutes; $45–60$ minutes; $60–90$ minutes; $>90$ minutes. *Mortality in group 1 was significantly lower than that in groups 2-6 ($P<0.05$, analysis of covariance adjusted for age); †mortality in group 2 was significantly lower than that in groups 3-6 ($P<0.05$, analysis of covariance adjusted for age); ‡mortality in group 3 was significantly lower than that in group 5 ($P<0.05$, analysis of covariance adjusted for age).
accessibility time of 45 minutes. This suggests that emergency hospitals should be located within 45 minutes, at most, from the appropriate municipalities in order to decrease mortality rates. Ensuring a substantially shorter accessibility time for all municipalities would be preferable.

There are several limitations in this study. This research is based on an observational epidemiological design, and we collected data by municipality. We did not deal with individual data, such as age, pattern of injury, severity, transportation measure, treatment, and outcome. Therefore, these research findings should be interpreted with caution. Japanese data about medical care for injuries are accumulated in the Japan Trauma Data Bank. However, this does not necessarily include data from all medical institutions.

Conclusion
We observed an obvious disparity in accessibility to emergency care, and geographical disparities for emergency care accessibility were related to unintentional injury mortality. Improving accessibility to emergency hospitals could help to decrease mortality attributed to unintentional injury. Further assessment of the relationship between accessibility and health outcomes is necessary to adequately establish necessary locations of emergency hospitals.

Acknowledgment
This work was supported by Grant-in-Aid for Scientific Research (A) (23249027) and Grant-in-Aid for Young Scientists (B) (25860468) of the Japan Society for the Promotion of Science.

Disclosure
The authors report no conflicts of interest in this work.

References
20. japanelawtranslation.go.jp [website on the Internet]. Medical Care Act (Act 205 of 1948, Japan), Section 2, Medical Care Plans; V. Ensuring the Medical Care Delivery System. Japanese. Accessed March 6, 2014.