

Care coordination between specialty care and primary care: a focus group study of provider perspectives on strong practices and improvement opportunities

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Abstract: Care coordination between the specialty care provider (SCP) and the primary care provider (PCP) is a critical component of safe, efficient, and patient-centered care. Veterans Health Administration conducted a series of focus groups of providers, from specialty care and primary care clinics at VA Medical Centers nationally, to assess 1) what SCPs and PCPs perceive to be current practices that enable or hinder effective care coordination with one another and 2) how these perceptions differ between the two groups of providers. A qualitative thematic analysis of the gathered data validates previous studies that identify communication as being an important enabler of coordination, and uncovers relationship building between specialty care and primary care (particularly through both formal and informal relationship-building opportunities such as collaborative seminars and shared lunch space, respectively) to be the most notable facilitator of effective communication between the two sides. Results from this study suggest concrete next steps that medical facilities can take to improve care coordination, using as their basis the mutual understanding and respect developed between SCPs and PCPs through relationship-building efforts.

Keywords: referral and consultation, interdepartmental relations, multidisciplinary communication, qualitative research

Introduction

Failure of specialty care (SC) and primary care (PC) services in providing coordinated care can result in major delays in diagnosis, iatrogenic complications, and even mortality.¹ Effective communication between the specialty care provider (SCP) and the primary care provider (PCP) has long been seen as a key requirement for successful coordination, and studies continue to identify communication breakdowns as the main cause for unclear expectations of roles and responsibilities between providers.²⁻⁵

In recent years, quality improvement and systems redesign work have been implemented and examined the effects of strategies to improve communication between the SCP and the PCP, with mixed results. Using a shared electronic health record (EHR) system increased access to information, but induced frustration when data were not made available to providers in a structured manner.⁶ Also, exchanging direct feedback with one another was appreciated by providers, but caused distress in some cases due to the increased workload.⁷ Communication mechanisms by themselves were not enough; the mechanisms needed to be designed with careful considerations given to

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what information to transfer using them, as well as how practical they are for both the SCP and the PCP.

This study, conducted by Veterans Health Administration (VHA) at representative medical facilities across all of its regional networks in the USA (called Veterans Integrated Services Networks [VISNs]), focuses on answering two main questions: 1) What do SCPs and PCPs perceive to be current practices that enable or hinder effective care coordination with one another? 2) How do these perceptions differ between SCPs and PCPs? Care coordination, for which no consensus definition yet exists, is broadly considered by the Agency for Healthcare Research and Quality (AHRQ) to include any mechanism that helps connect information, resources, and preferences of stakeholders involved in the care of a patient (ie, patient/family, health care professionals(s), and system representative(s), as categorized by AHRQ).⁸ We adopt here this broad definition in examining the coordination between SCPs and PCPs.

Noting the limited availability of established conceptual frameworks by which to study care coordination in health care systems, AHRQ's 2007 report on care coordination⁹ consolidates four separate yet relevant frameworks – the Andersen Behavior Framework,¹⁰ Donabedian's Quality Framework,^{11,12} the Organizational Design Framework,¹³ and the Relational Coordination Framework¹⁴ – into one operational summary of concepts across them all (Figure 1). Of the three areas into which the summary framework categorizes care coordination concepts, our work focuses on coordination between SC and PC regarding the first two areas, baseline assessment and coordinating mechanisms,

in order to determine current strong practices and improvement opportunities that can lead to desirable changes in the third area of outcomes. Baseline assessment consists of a) need for coordination, b) predisposing characteristics, c) enabling resources, d) structures of care, and e) information requirements, which are concepts that frame the current state of coordination; coordinating mechanisms consist of a) relational coordination, b) organizational design options, and c) coordination processes, which are concepts that frame interventions that can be made to improve coordination.

We demonstrate the use of focus groups followed by thematic analysis¹⁵ as an approach to gathering and analyzing data that can evaluate care coordination in terms of the concepts under the two areas, which is essential for subsequently planning studies to uncover the two areas' effects on the third area of outcomes. Applied here to VHA's network of medical facilities, the approach is applicable to investigating any health care system for its care coordination between SC and PC.

Methods

Focus group design

Between May and October of 2011, a focus group of SCPs and another of PCPs were conducted at 24 of VHA's health care facilities across the nation (for a total of 48 focus group sessions); at least one facility from each of the 21 VISNs was included – 14 large, tertiary care medical centers and ten smaller facilities that deliver less extensive clinical services. This study belonged to a series of improvement projects

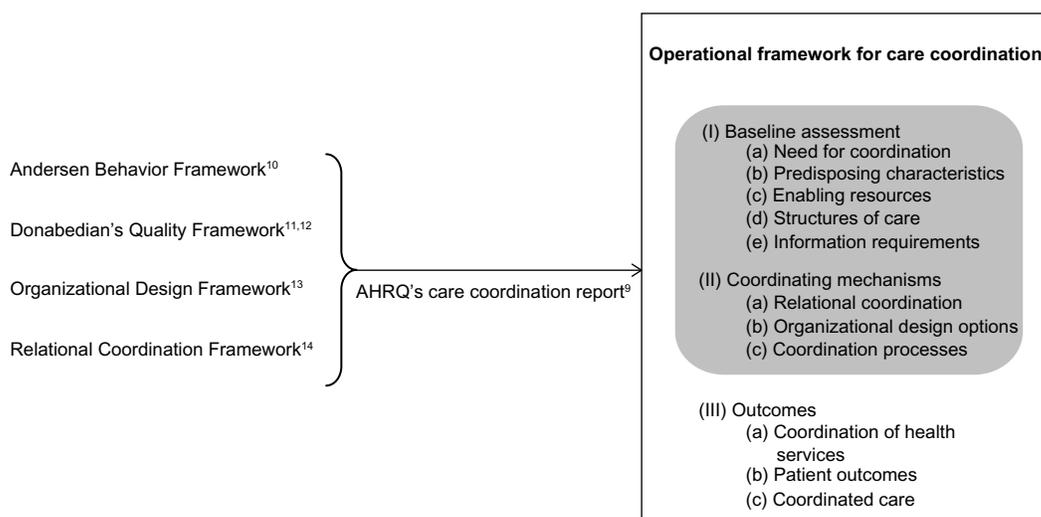


Figure 1 Agency for Healthcare Research and Quality (AHRQ)'s 2007 report on care coordination⁹ consolidates four relevant frameworks into one operational summary framework, which categorizes concepts into three areas – (I) baseline assessment, (II) coordinating mechanisms, and (III) outcomes; our work demonstrates the use of focus groups and thematic analysis to examine I and II.

classified to be not constituting research as described in VHA Handbook 1058.05 (and in turn exempt from human subjects review) by the Improvement Resources Office in VISN 1 (New England Healthcare System).¹⁶

Participants included physicians as well as nurse practitioners and physician assistants, and were recruited at individual facilities by the facility Director and the Chief of Staff; participation was voluntary, and no record of their attendance was reported back to their supervisors. Although separate focus group sessions were scheduled for SCPs and PCPs at each facility, participants who could not attend their originally assigned session due to time constraints were encouraged to attend the other. Also, providers at community clinics associated with the facilities were encouraged to participate in sessions over the telephone.

Each focus group session was facilitated by moderators trained by VHA's National Center for Organization Development. Fourteen moderators were trained in March and April of 2011 on facilitating the sessions and noting participant responses, as well as on the intent of the study and the planned use for the data to be collected. The trained moderators generally had backgrounds in education, social work, or psychology within VHA, selected for their familiarity with interpersonal processes and experience in facilitating groups to effectively elicit opinions from all participants. Each session lasted approximately 2 hours, during which one moderator asked the entire group a standard list of open-ended questions addressing the participants' thoughts on the interaction between SC and PC at their facility:

- Considering your experiences interacting with SCPs/PCPs in your facility, what is working well in the communication and referral process?
- What are the barriers to good communication with SCPs/PCPs at your facility?
- What are the problems with the referral/consultation process?
- What are your suggestions to improve the referral process between PC and SC?
- What other frustrations (beyond communication) do you experience in working with SCPs/PCPs at your facility?
- What other suggestions do you have to improve communications and operations between PC and SC?
- What is your perspective on how patients feel about their interaction with SC/PC? What do you hear from them?
- Have you developed strong relationships with one or more SCPs/PCPs? If so, how did it happen and how has it affected communications and/or referral processes?

This set of questions was developed by VHA's Office of Specialty Care Transformation, which originally launched this study to understand the state of SC-PC coordination in preparation for its initiatives to improve how SC is delivered within VHA (eg, a nationwide learning collaborative¹⁷ to redesign SC practices for enhanced access and care coordination).

The participants' responses were simultaneously scribed by a second moderator in the style of field notes, leaving out names, positions, and other subject identifiers. No audio recorders were used in collecting these responses, and participants were assured of and requested to uphold confidentiality regarding any remarks exchanged during the meeting.

Thematic data analysis

The scribed participant responses were analyzed through a thematic coding approach.^{15,18} Initially, three analysts reviewed every scribed response from focus group meetings held at four of the 24 facilities. These four (from four different VISNs; two large tertiary care medical centers and two smaller facilities that deliver less extensive clinical services) were the first facilities from which scribed responses had become available to the analysts. The analysts each independently created a list of themes that was believed to encompass all the responses reviewed, and the three lists were consolidated into an initial draft of a theme index. This index was continuously revised until analysis was completed on scribed responses from all 24 facilities, as described in the following paragraphs of this section.

Each of the 2,413 responses from all the focus group meetings was coded with a theme listed in the theme index. With two additional analysts contributing to the study, the coding was distributed evenly among five analysts. Each response was first assigned a theme by one analyst, and then independently assigned a theme by a second analyst; if the two assignments matched, the response was coded with that matching theme. Otherwise, the second analyst was responsible for deciding whether the first assigned, the second assigned, or another theme from the index best represents the response.

Each analyst's contribution to the coding task was divided evenly between serving as the first analyst on a subset of responses and as the second analyst on another, increasing the objectivity of the thematic coding approach. Furthermore, varied combinations of two out of the five analysts made up the pairs of first analyst and second analyst working together to assign themes to particular subsets of responses. All coding activity was recorded and analyzed using Excel spreadsheet software (Microsoft Corporation, Redmond, WA, USA).

The theme index was actively revised throughout the process of assigning themes to responses from all the focus group meetings, mainly to accommodate for new themes that arose beyond the ones from the initial four facilities reviewed. A total of 86 themes were identified, and the five analysts who performed the coding of scribed responses held multiple discussions to reach a consensus on seven topics into which the themes were categorized:

- Access (themes related to access for patient appointments and availability to reach SCPs/PCPs on the phone)
- Communication (themes related to relationships, training, and communication between SCP and PCP teams)
- Infrastructure (themes related to geographical distances, outpatient clinics, space, and information systems and technology)
- Patients (themes related to patient perceptions, quality of care for patients, and patient characteristics)
- Roles Clarity (themes related to organizational roles [ie, who is responsible for what])
- Tasks Structure (themes related to task guidelines and standards [ie, what is expected to be done])
- Workload (themes related to supply/staffing and workload balance)

In addition to being categorized into the seven topics, the themes were also classified in terms of their nature as either a “Strong Practice” theme, representing responses about existing practices that work well, or an “Improvement Opportunity” theme, representing responses about current practices that can be made better. This classification was carried out with advice from program officers at VISN1’s Improvement Resources Office, who are experts in identifying gaps between observed and exemplary health care practices.

Results

We examined our thematically coded data in terms of the frequency with which each theme was mentioned at the

focus group sessions. Recognizing the possibility that not using audio recorders may have resulted in some responses being accidentally not recorded, we also assessed each theme in terms of the number of facilities at which it was mentioned. We next discuss our findings regarding the nature of responses and recurring themes.

Nature of responses

Approximately 26.5% of all the responses reviewed relate to currently satisfactory practices, while the remaining 73.5% of responses relate to practices that are currently less satisfactory or ideas for improving current practices. For example, “interdisciplinary meetings help” is a Strong Practice theme about participants finding such meetings meaningful, which shows how events that foster interactions between providers can serve as a useful mechanism for relational coordination, as outlined in the conceptual framework (Figure 1, II.a). In contrast, “noneffective service/coordination agreements” is an Improvement Opportunity theme about existing agreements not working well, which shows the need for coordination beyond where it stands at the current baseline (Figure 1, I.a), chiefly in terms of better defining responsibilities for each provider involved in delivering the care.

Participants shared their thoughts on both strong practices and improvement opportunities at each facility. There are no notable differences between the responses from tertiary care medical centers and those from smaller facilities, and no particular subset of facilities is responsible for predominantly sharing strong practices versus improvement opportunities. Also, responses in most topic areas cover both strong practices and improvement opportunities.

Recurring themes

Searching for the tightest subset of themes that could account for approximately 20% of all the responses reviewed led to the five most frequently mentioned themes, shown in Table 1,

Table 1 Top five themes by number of times mentioned

Theme	Number of responses	Topic	Nature of response	Primary associated concept in operational framework for care coordination ⁹
Building relationships improves the work	120	Communication	Strong Practice	II.a (relational coordination)
Lack of care coordination	91	Patients	Improvement Opportunity	I.a (need for coordination)
Ineffective/incorrect/missing templates for consult request by PCP	90	Tasks structure	Improvement Opportunity	I.c (enabling resources)
Lack of feedback	80	Communication	Improvement Opportunity	I.e (information requirements)
Difficulty contacting SCP team	77	Communication	Improvement Opportunity	II.c (coordination processes)
Top 5 of 86 themes	19% of 2,413 responses			

Abbreviations: PCP, primary care provider; SCP, specialty care provider.

along with their primary associated concepts in the framework for care coordination (Figure 1). Four of these top five are Improvement Opportunity themes (as opposed to Strong Practice themes), which indicate the need for improved infrastructure or mechanisms to transfer information between SC and PC clinics. The number of responses for all themes, organized by topic, is provided as the Supplementary material (Table S1–S7).

The theme “building relationships improves the work” was mentioned more frequently than any other theme that arose throughout all the focus group meetings, reflecting how relationships that build over time between SCPs and PCPs are considered to be extremely valuable by the providers. Study participants mentioned both formal relationship-building events (eg, seminars led by SCPs for PCPs on specialty topics, and vice versa) and informal opportunities for interaction (eg, shared lunch space) being important practices. One provider stated,

I think when there is regular contact between a specialist and primary care provider, communication is improved. When they have met you professionally, there is improved communication and it builds relationships. In outlying clinics some specialists have come to visit and meet the staff.

The next two most frequently mentioned themes, “lack of care coordination” and “ineffective/incorrect/missing templates for consult request by PCP,” both point to the common lack of straightforward guidelines as to how and what information to share between SCPs and PCPs for effective care coordination. One provider stated that “care is not coordinated,” often requiring patients to make “multiple visits and travel.” And another said, “There is miscommunication about whether or not a patient should go back to PCP or specialty for follow-up appointment.”

Searching for themes that were mentioned at all but five or less of the participating facilities led to the ten themes that were mentioned at the greatest number of different facilities, shown in Table 2, along with their primary associated concepts in the framework for care coordination (Figure 1). The theme “informal consults are appreciated” was mentioned at as many facilities as the most frequently mentioned themes, emphasizing the value providers place on personal relationships and just-in-time information for care coordination. One provider stated, “Having an avenue where you can reach someone by phone has been extremely helpful,” and another said, “Discussions with residents sometimes provide guidance that helps to avoid an unnecessary specialty visit,” which shows how more appropriate care can be provided to the patient through such coordination built on relationships between the providers.

Also mentioned at many facilities were the themes “gaps in communication with patient” and “emphasis on communicating with patients,” indicating the importance of patient communication in effective care coordination. One provider stated, “Patients constantly complain that they aren’t being notified of specialty appointments”; another recommended an “after-visit summary” be “provided to the patient by specialty care” in order to facilitate a more coordinated transition back to PC for the patient.

Although flexibility for the attendees’ schedules created mixed focus groups of both SCPs and PCPs in a small number of cases (specifically, a PCP being present in an SC focus group was noted by the session moderator in two instances, and an SCP being present in a PC focus group was noted by the session moderator in one instance; the study analysts carefully reviewed scribed responses from these focus groups to reach agreement that no hesitations toward open discussion were more detectable from these mixed groups’ responses than from

Table 2 Top ten themes by number of facilities at which they were mentioned

Theme	Number of facilities	Topic	Nature of response	Primary associated concept in operational framework for care coordination ⁹
Building relationships improves the work	22	Communication	Strong Practice	II.a (relational coordination)
Lack of care coordination	22	Patients	Improvement Opportunity	I.a (need for coordination)
Informal consults are appreciated	22	Communication	Strong Practice	II.c (coordination processes)
Ineffective/incorrect/missing templates for consult request by PCP	21	Tasks structure	Improvement Opportunity	I.c (enabling resources)
Gaps in communication with patient	21	Patients	Improvement Opportunity	I.e (information requirements)
Lack of feedback	20	Communication	Improvement Opportunity	I.e (information requirements)
Emphasis on communicating with patients	20	Patients	Strong Practice	I.d (structures of care)
Noneffective service/coordination agreements	20	Roles clarity	Improvement Opportunity	I.a (need for coordination)
Interdisciplinary meetings help	20	Communication	Strong Practice	II.a (relational coordination)
Difficulty contacting SCP team	19	Communication	Improvement Opportunity	II.c (coordination processes)

Abbreviations: PCP, primary care provider; SCP, specialty care provider.

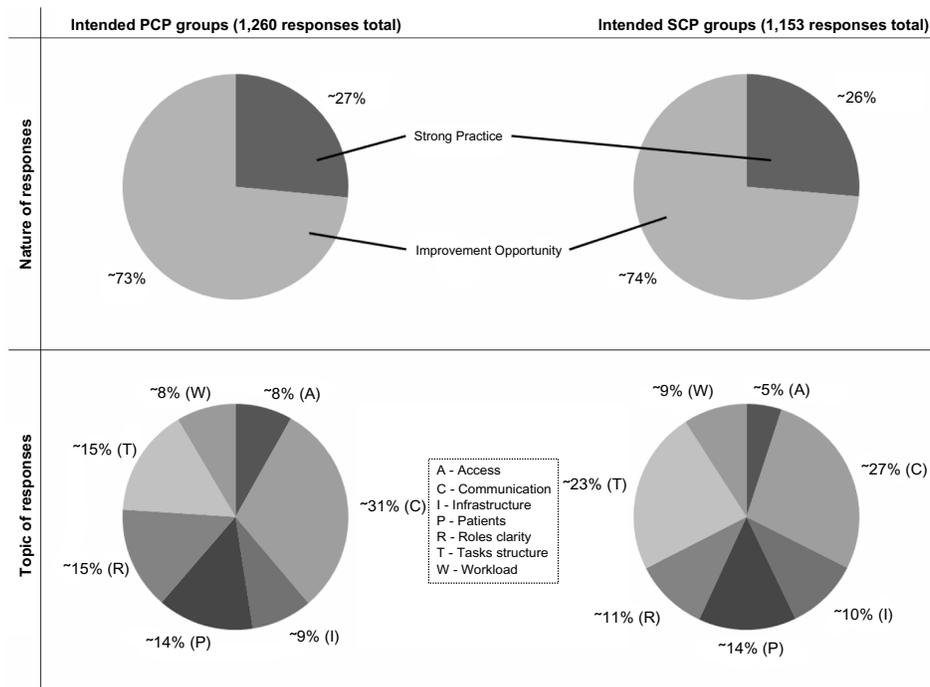


Figure 2 Nature and topic of responses mentioned at intended PCP groups and at intended SCP groups.
Abbreviations: PCP, primary care provider; SCP, specialty care provider.

other groups' responses, leading to our decision to not disregard valuable collected data from these groups in our analysis), data presented in this section can be additionally dissected to compare responses gathered from intended SCP groups alongside those gathered from intended PCP groups (Figure 2). Responses from the intended SCP and intended PCP groups had about the same proportion of Strong Practice responses (approximately 26% and 27%, respectively) and Improvement Opportunity responses (approximately 74% and 73%, respectively).

Responses related to Access made up a larger proportion for the intended PCP groups (~8%) than for the intended SCP groups (~5%), accounted for by the prevalence of the theme "poor SCP access for patients" among the PCP groups' responses. One PCP stated that there is "no uniformity in terms of clinic times" during which SCs are available, and another recommended "allowing more direct contact between the patients and specialty care."

Responses related to Communication also made up a larger proportion for the intended PCP groups (~31%) than for the intended SCP groups (~27%), accounted for by the prevalence of the theme "lack of feedback" among the PCP groups' responses. Particularly with regard to consult requests submitted to SC, one PCP stated, "There needs to be more clarity about whether or not a new consult is needed. It can be redundant work," and another said that "discontinuation of consults without notification to the referring physician and no follow-up appointments" is problematic.

Responses related to Roles Clarity made up a larger proportion for the intended PCP groups (~15%) than for the intended SCP groups (~11%) as well, accounted for by the prevalence of the theme "noneffective service/coordination agreements" among the PCP groups' responses. One PCP mentioned being "not satisfied with the service level agreements that are embedded in the consult request," and also stated, "Requirements are often arbitrary and there is a lot of extra typing, which is time-consuming."

On the other hand, responses related to Tasks Structure made up a larger proportion for the intended SCP groups (~23%) than for the intended PCP groups (~15%), accounted for by the prevalence of the theme "ineffective/incorrect/missing templates for consult request by PCP" among the SCP groups' responses. When asked what can be improved, one SCP answered,

Revise the templates. Formulate templates as a question; document and provide associated history and physical examination documentation. Increase bar of what is expected, but decrease all the unnecessary template documentation. Set up templates that are more functional and provide an easy way to document.

Recurring themes across the seven topic areas indicate that front-line providers are concerned about infrastructure that facilitates, or hinders, the relationships between providers and the communication with patients. Themes belonging to the topics Tasks Structure, Roles Clarity, Infrastructure, and

Workload all speak of the importance of developing the task definition and technology support to coordinate care between SC and PC. Themes in the topic of Communication point to the importance of relationships between providers. Themes in the topics of Access and Patients demonstrate the need for improved mechanisms for communicating with patients.

Discussion

This nationwide focus group study of the interaction between SC and PC shows that: 1) SCPs and PCPs perceive relationship building between the two sides to be the most notable facilitator of effective communication with one another; and that 2) perceptions differ mainly in i) SCPs voicing more frequently the need for better consult request templates to be used by PCPs, and in ii) PCPs voicing more frequently the need for better access to, feedback from, and service/coordination agreements with SCPs. Findings from this study provide a solid baseline assessment of enablers and barriers to coordination, as well as identification of existing and potential coordinating mechanisms. We frame these findings with the concepts of the AHRQ's conceptual framework for studying care coordination in health care systems (Figure 1).

Baseline assessment

The need for coordination (I.a) is shown by the recurring themes (Tables 1 and 2), which demonstrate the need to improve communication about explicit expectations for the consult request, establish clear responsibilities for the SCP and the PCP, and use standardized tools to share data needed by both sides. Although VHA has a long-standing history of using EHRs, the fact that 21 of the 24 sites identified "ineffective/incorrect/missing templates for consult request by PCP" as an improvement opportunity (Table 2) reveals that additional enabling resources (I.c) are necessary to fulfill the information requirements (I.e) that must be met to successfully deliver coordinated care.

VHA's EHR system currently has the ability to create a template with spaces that can be labeled for manual completion, but providers have reported a preference for structured data over free text.¹⁹ An enhanced template should therefore require minimal manual insertion of data, supporting automatic population of standard data elements (eg, routine laboratory results) wherever possible. Standardizing data elements and how they are referred to in databases across all VHA facilities is also critical for smooth coordination among providers at different facilities delivering care to a patient.

Coordinating mechanisms

Coordination processes (II.c) concerning the consult request were found to need most refinement. VHA currently uses care

coordination agreements to guide consults with the intent of outlining the responsibilities of the requesting PCP and the SCP providing the consult. Expectations with regard to when to refer and what information to exchange, however, are not well understood simply from documented agreements; 20 of the 24 sites identified "noneffective service/coordination agreements" as an improvement opportunity. Using a specific hypothetical patient case to assist clinicians in collaboratively developing and mutually agreeing upon decision rules, as suggested by Diamantidis et al,²⁰ may provide a deeper understanding of expectations on both sides. It is important to also note that established expectations require a process for ongoing maintenance to stay current with changes in care standards and practices.

Notably, fostering underlying relationships between the SCP and the PCP was identified to be indispensable for effective coordination. Close to 5% of all the responses were under the theme "building relationships improves the work," addressed at 22 of the 24 sites. Participants often relayed accounts of how having face-to-face meetings, calling each other on the phone, or visiting each other's clinics contributed to building relationships that produced meaningful and lasting effects, outweighing the technical benefits of solely relying on EHR for information exchange. They emphasized the underlying mutual respect that can then lead to a shared understanding of expectations and improved relational coordination (II.a), upon which agreements should be built.

Limitations and future work

The items mentioned earlier in this section, in the context of baseline assessment and coordinating mechanisms, clearly point to the need to design or redesign several tools and processes to enhance care coordination between the SCP and the PCP. These include 1) creating opportunities for providers to develop an understanding of (and exchange expectations regarding) each other's work, 2) collaboratively developing care coordination agreements that specify roles and responsibilities of each side, 3) standardizing information that should be shared (if using EHR, the system should support automatically populating templates to minimize error and missing information), 4) using hypothetical patients to test out the usefulness of the developed agreements, and 5) clarifying a process for ongoing maintenance of the agreements as expectations and available technology change through time. In relation to the representative themes discussed earlier in this section for baseline assessment and coordinating mechanisms, Strategies 1 and 2 respond to the theme "building relationships improves the work," Strategy 3 responds

to the theme “ineffective/incorrect/missing templates for consult request by PCP,” Strategy 4 responds to the theme “noneffective service/coordination agreements,” and Strategy 5 ensures a continued responsiveness to all three themes.

The importance of professional socialization in building collaborative work relationships has been suggested within PC in the context of patient-centered medical homes (PCMHs),²¹ and warrants investigation regarding its usefulness in opportunities for building SCP–PCP relationships. Greenberg et al extend the PCMH concept to SC as well in their medical neighborhood framework, emphasizing the need for these neighborhoods to be built upon effective collaborative care agreements between the disciplines.²² These agreements can specify what information should be shared across the disciplines, and knowledge regarding how to best capture this information in EHRs is expected to become available following ongoing systematic reviews to understand how EHR should be structured.²³ EHR templates, in addition to care agreements, can also be tested out on hypothetical patients to assess further improvements needed; use of hypothetical patients continues to serve as an effective close-to-real-world and without-risk-to-patient approach to trialing newly developed health care delivery processes.²⁴ Sustaining the benefits of adopted processes is a challenging task for any implementation effort,²⁵ which makes it necessary to keep these agreements and templates up to date in order to ensure that they continue to be meaningful to the providers using them.

Recognizing this study’s ability to uncover these clear next steps also reveals its limitations. Originally designed to support VHA’s operational improvement objectives more directly than its research goals, study resources were prioritized neither toward collecting detailed numbers and characteristics of the focus group participants nor toward strictly prohibiting the small number of cases in which an SCP focus group was attended by a PCP (or vice versa). The use of focus groups instead of individual interviews with the providers may have resulted in group dynamics affecting the responses collected, despite focus groups’ strength of allowing participants’ thoughts and conversations to be stimulated by one another, as well as the groups being run by trained moderators who were experienced in eliciting opinions from all individuals in a group setting. Furthermore, session moderators were not explicitly instructed to identify the participant offering each scribed response, which makes difficult further analysis of the collected data to identify whether perceptions differ by participant characteristics within SC (or PC) groups.

The questions asked of the focus group participants align most closely with the concepts of information requirements and relational coordination from the AHRQ’s conceptual framework (Figure 1), yet seek open-ended information on interaction behaviors of the providers that can be improved, rather than remaining within boundaries of any particular conceptual framework. The questions therefore did not explicitly ask, for example, who in the organization would be able to lead these next steps, nor how and whether staff can be regrouped to better facilitate the needed coordination. Our decision to frame the results using the AHRQ’s conceptual framework (Figure 1) allows us to specify that these missing pieces belong under the framework’s concepts of predisposing characteristics (I.b) and organizational design options (II.b), and that they require careful attention as they are likely to significantly differ across different networks, facilities, and even individual clinics.

These limitations can be addressed through carefully designed future research focusing on organizational characteristics that influence care coordination, and can be run in parallel with an evaluation of pre-change current-state outcomes (ie, outcomes tied to the baseline assessment and coordinating mechanisms identified through this focus group study). For components of this research that will put grounded thematic analysis to use, incorporating the Heideggerian approach²⁶ could help foster a deeper understanding of the constitutive meaning of themes that emerge from the analysis. In its 2007 report, the AHRQ emphasizes the need for these outcomes, which make up the remaining third of its conceptual framework (Figure 1, III), to be centered on both patient outcomes and cost outcomes.⁹ AHRQ’s updated Care Coordination Measures Atlas,⁸ especially following its recent detailed application to a systematic review of care coordination measurements,²⁷ can be a useful guide in conceptualizing the outcomes measurements to be carried out. And once an instrument for collecting this outcomes data is either adopted from previous work^{28–31} or built, it can also be used for evaluating post-change future state outcomes, once the next steps listed above have been implemented to enhance care coordination.

Future work can improve upon our methodological approach by 1) reflecting an operational framework of care coordination from early on in the study planning process, 2) rigorously applying participant inclusion criteria and collecting detailed data on participant characteristics, and 3) allowing opportunities for participants (including patients and/or their family members, as well as administrators and other health system representatives, in addition

to front-line providers) to voice their concerns in a more confidential manner. These potential methodological improvements should certainly be designed with ample consideration given to how their incorporation may affect the broad reach and operational relevance of conducting the study, which are our study's strong attributes that come from being originally initiated by VHA as a quality improvement effort.

Conclusion

This study identifies concrete tools and processes for developing the tools (eg, collaboratively developing care coordination agreements and setting up processes to continuously monitor these agreements to reflect latest regulations and technology) that medical facilities can incorporate into their practices for improved care coordination between SCPs and PCPs, based on its finding that relationships between the two sides are what fundamentally facilitate effective coordination, and specifically that providers regard both formal and informal relationship-building opportunities to be essential for building these relationships that positively impact their coordination work; medical records, consult requests, and other documented agreements can serve their full purpose of information-sharing if designed with collaborative input from both sides. Moreover, these coordination issues are found to be prevalent even within the integrated system of care that VHA's facilities offer, and can therefore be expected to apply to other non-VHA facilities facing coordination challenges.

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Disclosure

The authors report no conflicts of interest in this work.

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Supplementary materials

Number of responses for all themes

Communication

Themes related to relationships, training, and communication between specialty care (SC) and primary care (PC) provider (SCP and PCP) teams (~29% of total number of responses)

Table S1 Communication themes

	Number of responses
Strong Practice theme	
Building relationships improves the work	120
Informal consults are appreciated	59
Interdisciplinary meetings help	42
Easy to contact SCP	41
Feedback is important	26
Easy to contact PCP	23
PCP learns from each consult	18
Outlook communication is helpful	8
Total	337
Improvement Opportunity theme	
Lack of feedback	80
Difficulty contacting SCP team	77
Structured PCP training recommended	58
Lacking relationships	47
Difficulty contacting PC team	40
Lack of PCP knowledge	16
Disagreements occur over patient care plan	14
Specialty-to-specialty teamwork recommended	14
Outlook communication problematic	11
Unofficial communication too time-consuming	5
Delayed results/feedback	3
Total	365

Abbreviations: SCP, specialty care provider; PCP, primary care provider; PC, primary care.

Table S2 Tasks structure themes

	Number of responses
Strong Practice theme	
Effective/correct templates for consult request by PCP	36
Cosigning PCP on notes is helpful	35
Total	71
Improvement Opportunity theme	
Ineffective/incorrect/missing templates for consult request by PCP	90
Incorrect/insufficient administrative practice	55
PCP needs clear plan, guidelines for f/up	49
Consult prework too difficult/time-consuming	39
Incorrect/insufficient medical information provided to SCP	35
Too much documentation work	28
Priority classification improvements needed	24
Insufficient/improper medical examination/practice by PCP	23
Unnecessary consults	22
E-consult availability needed	22
Reminder-induced consults create unwanted visits	5
Unnecessary f2f consult	2
Total	394

Abbreviations: SCP, specialty care provider; PCP, primary care provider; f/up, follow-up; f2f, face-to-face.

Tasks structure

Themes related to task guidelines and standards (ie, what is expected to be done) (~19% of total number of responses)

Table S3 Patient perception themes

	Number of responses
Strong Practice theme	
Emphasis on communicating with patients	57
Perception of good care	33
Total	90
Improvement Opportunity theme	
Lack of care coordination	91
Gaps in communication with patient	67
Patients don't understand process or roles	38
Dual care complicates	25
Problems related to no shows	12
Patient concern for PCP knowledge of SCP work	6
Copay problems	4
Noncompliant patients	3
Total	246

Abbreviations: SCP, specialty care provider; PCP, primary care provider.

Patients

Themes related to patient perceptions, quality of care for patients, and patient characteristics (~14% of total number of responses)

Table S4 Organizational role themes

	Number of responses
Strong Practice theme	
Effective service/coordination agreements	34
PC RN care manager role importance	21
Work together to see reluctant patients	3
Total	58
Improvement Opportunity theme	
Noneffective service/coordination agreements	53
Fee basis complexities or under-use	31
Complexity related to facility-to-facility differences	29
Central or direct scheduling recommended	23
Unknown contact in PC or SC	19
Too much handed back to PCP from referral	19
Varied methods of graduation	17
Shared reminder responsibility and clarity needed	16
SCP clinician limitations	16
Veteran travel scheduling gaps	9
Untracked consults	6
PCP should always refer	5
Unutilized cancellations	3
SC should refer if urgent	2
SC recommends plan not referred for by PC	1
Total	249

Abbreviations: SCP, specialty care provider; PCP, primary care provider; PC, primary care; SC, specialty care; RN, Registered nurse.

Roles clarity

Themes related to organizational roles (ie, who is responsible for what) (~13% of total number of responses)

Table S5 Geographical distance themes

	Number of responses
Strong Practice theme	
Information systems facilitate care	40
Nearby SCP facilitates effective care	13
Total	53
Improvement Opportunity theme	
CPRS limitations	71
Distance technology solutions desirable	34
Distant SCP creates challenges	30
Clinical space limitations exist	20
Lack of visibility	13
Slow computing	6
No secure messaging	3
Total	177

Abbreviations: SCP, specialty care provider; CPRS, computerized patient record system.

Infrastructure

Themes related to geographical distances, outpatient clinics, space, and information systems and technology (~9% of total number of responses)

Table S6 Supply/staffing and workload balance themes

	Number of responses
Improvement Opportunity theme	
More support staff needed	56
Not enough specialists	44
Student continuity issues	43
Turnover (PCP/SCP/staff)	18
PCP workload too high	18
Split time/part time complexities	17
Recommend NP staffing	13
Burnout	3
Total	212

Abbreviations: SCP, specialty care provider; PCP, primary care provider; NP, nurse practitioner.

Workload

Themes related to supply/staffing and workload balance (~9% of total number of responses)

Access

Themes related to access for patient appointments and availability to reach SCPs/PCPs on the phone (~7% of total number of responses)

Table S7 Access themes

	Number of responses
Strong Practice theme	
Timeliness of consults to appt is good	24
SCP at CBOC improves access	5
Total	29
Improvement Opportunity theme	
Poor SCP access for patients	52
Poor PCP access for patients	25
Insufficient timeliness of consults/appts	24
Poor phone systems	20
SCP not where need is (eg, CBOC)	9
Short appts	2
Total	132

Abbreviations: appt, appointment; SCP, specialty care provider; PCP, primary care provider; CBOC, community-based outpatient clinic.

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